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# No. 16-16698 Argued: October 19, 2016, before Thomas, Chief Judge, and Bea, and Ikuta, Circuit Judges

In the United States Court of Appeals For the Ninth Circuit

LESLIE FELDMAN, et al.,

Plaintiffs/Appellants,

and

# BERNIE 2016, INC.,

Plaintiff-Intervenor/Appellant,

v.

# ARIZONA SECRETARY OF STATE'S OFFICE, et al.,

Defendants/Appellees,

and

ARIZONA REPUBLICAN PARTY, et al.,

Defendant-Intervenors/Appellees.

On Appeal from the United States District Court for the District of Arizona, Cause No. CV-16-01065-PHX-DLR

# JOINT MOTION TO CONSOLIDATE APPEALS

Attorneys for Defendants-Appellees Maricopa County Board of Supervisors, Denny Barney, Steve Chucri, Andy Kunasek, Clint Hickman, Steve Gallardo, Maricopa County Recorder and Elections Department, Helen Purcell and Karen Osborne:

M. Colleen Connor Andrea L. Cummings WILLIAM G. MONTGOMERY Maricopa County Attorney Deputy County Attorneys Civil Services Division Security Center Building 222 N. Central Avenue, Suite 1100 Phoenix, AZ 85004 Telephone: 602.506.8541 Facsimile: 602.506.8567 connorc@mcao.maricopa.gov cumminga@mcao.maricopa.gov

Attorneys for Defendant-Intervenors/Appellees Arizona Republican Party; Bill Gates; Suzanne Klapp, Councilwoman; Senator Debbie Lesko; and Representative Tony Rivero;

Brett W. Johnson Sara J. Agne Colin P. Ahler SNELL & WILMER L.L.P. One Arizona Center 400 E. Van Buren, Suite 1900 Phoenix, Arizona 85004-2202 Telephone: 602.382.6000 Facsimile: 602.382.6070 bwjohnson@swlaw.com sagne@swlaw.com cahler@swlaw.com Pursuant to Rule 3(b)(2), FRAP, the Defendant-Intervenors and the Maricopa County Defendants move this Court for an order consolidating this appeal with a newly-filed appeal (No. 16-16865), involving the same parties and arising out of the same underlying district court proceedings. Consolidation should be granted because it is in the interest of justice, respects judicial economy, and would result in little to no delay.

# I. <u>INTRODUCTION</u>

This appeal arises out of the district court's September 23, 2016, order denying Plaintiffs' Motion for a Preliminary Injunction to enjoin H.B. 2023. ER0001-27. Plaintiffs filed a Notice of Appeal on the same date. Dkt. Entry 1. Oral argument on the matter was heard by this Court on October 19, 2016. Dkt. Entry 49.

On October 11, 2016, the district court issued another order in the same underlying case, denying Plaintiffs' Motion for a Preliminary Injunction on Provisional Ballot Claims. *See* Order attached hereto as Ex. A. As with the prior denial to enjoin H.B. 2023, the district court again found that Plaintiffs were unlikely to succeed on the merits of their claims, that they had not shown that the State's rejection of

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provisional ballots cast outside of the appropriate precinct would cause them irreparable harm, and that the balance of hardships and public interest weighed against enjoining the practice. *Id.* Plaintiffs filed a second appeal on October 15, 2016, this one based on the district court's October 11, 2016, order. *See* General Docket for No. 16-16865, attached as Ex. B, Dkt. Entry 1.

# II. <u>CONSOLIDATION OF PLAINTIFFS' TWO APPEALS IS</u> <u>WARRANTED.</u>

# A. Consolidation Serves the Interest of Justice.

To avoid the potential for injustice to the parties and to avoid conflicting decisions, this Court should consolidate the two appeals arising out of the district court proceedings. "When the parties have filed separate timely notices of appeal, the appeals may be joined or consolidated by the court of appeals." FRAP 3(b)(2). This rule was adopted to encourage consolidation of appeals whenever possible. *See* 1967 Advisory Committee Notes to FRAP 3.

Consolidation is appropriate when jurisdiction over each appeal is proper, and it is "in the interests of justice." *See United States v. Washington*, 573 F.2d 1121, 1123 (9th Cir. 1978). Here, the interests of justice dictate that this Court consolidate the Plaintiffs' appeal from the denial to enjoin H.B. 2023 with their similar appeal from the denial to enjoin Arizona's practice of rejecting out-of-precinct provisional ballots. Both appeals arise from the same district court case regarding Arizona's election practices, and both implicate how the State and local counties administratively prepare for and execute the upcoming November 8, 2016, general election. Similarly, both will challenge the district court's findings that the Plaintiffs have not met their burden for injunctive relief. Most importantly, the same legal principles are at issue for which contradictory orders related to the law will cause confusion so close to the General Election. Therefore, the determination of these issues in one appeal could affect the result in the other appeal.

# B. Judicial Economy Weighs Heavily in Favor of Consolidation.

When the appeals court will have to review the same issues in each appeal, consolidation is warranted in the interest of judicial economy. *See California v. Mesa*, 813 F.2d 960, 961 n. 1 (9th Cir. 1987) (consolidating two separate cases on appeal because "they raise the same legal issues"). Here, both appeals raise many of the same legal issues, evaluating Plaintiffs' burden for injunctive relief, the appropriate level of constitutional protections for voters, and states' ability to develop reasonable regulations for fair and efficient election practices.

Additionally, without consolidation, these appeals will require two separate panels of this Court to review and analyze the same extensive record including information on prior election practices, numerous declarations from voters and election officials, expert reports, detailed legislative history on state statutes, and administrative plans for the upcoming election. Consolidation would eliminate the redundancy of such an effort by this Court, a significant concern under this Court's expedited adjudication timeline with the upcoming election date. It would also prevent separate appellate panels from drawing different, and possibly conflicting, conclusions about the substantial record in the case below.

# C. There Will Be Little or No Delay If the Appeals Are Consolidated.

Consolidation of these appeals will result in minimal, if any, delay in the adjudication of these matters. Both appeals are progressing under expedited timelines. In this appeal, all parties simultaneously filed briefs on October 17, 2016, with oral argument held on October 19, 2016. Dkt. Entries 28, 49. Similarly, this Court has ordered

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simultaneous briefs to be filed by October 24, 2016 in Case No. 16-16865, with oral argument likely to follow soon after. *See* Ex. B, Dkt. Entry 4. This Court may resolve both appeals in advance of the November 8, 2016, election, meaning that both appeals will be under consideration by this Court within the next two weeks. Therefore, consolidation will not significantly affect either appeal's timeline.

# III. <u>CONCLUSION</u>

For the reasons stated above, this Court should consolidate Appeals 16-16698 and 16-16865 arising from the same underlying district court proceedings.

RESPECTFULLY SUBMITTED this 20<sup>th</sup> day of October, 2016 SNELL & WILMER L.L.P.

By:

s/Brett W. Johnson

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Attorneys for Intervenor-Defendants Arizona Republican Party, Bill Gates, Suzanne Klapp, Debbie Lesko, and Tony Rivero

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By: <u>sl M. Colleen Connor (w/permission)</u> M. Colleen Connor Andrea L. Cummings Deputy County Attorneys Civil Services Division Security Center Building 222 N. Central Avenue, Suite 1100 Phoenix, AZ 85004 Attorneys for Defendants-Appellees Maricopa County

# **CERTIFICATE OF SERVICE**

I hereby certify that I electronically filed the attached document with the Clerk of the Court for the United States Court of Appeals for the Ninth Circuit by using the appellate CM/ECF system on October 20, 2016. I certify that all participants in the case are registered CM/ECF users and that service will be accomplished by the appellate CM/ECF system.

s/Brett W. Johnson

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# **EXHIBIT** A

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5	IN THE UNITED STATI	S DISTRICT COURT		
6 7	IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF ARIZONA			
8				
9	Leslie Feldman, et al.,	No. CV-16-01065-PHX-DLR		
10	Plaintiffs,	ORDER		
11	V.			
12	Arizona Secretary of State's Office, et al.,			
13	Defendants.			
14				
15				
16	Plaintiffs are Leslie Feldman, Luz Ma	agallanes, Mercedez Hymes, Julio Morera,		
17	and Cleo Ovalle, Democrats and registered voters in Maricopa County, Arizona; Peterson			
18	Zah, former Chairman and First President of the Navajo Nation, and a registered voter in			
19	Apache County, Arizona; the Democratic National Committee; the Democratic Senatorial			
20	Campaign Committee; the Arizona Democratic Party (ADP); Kirkpatrick for U.S. Senate,			
21	a committee supporting the election of Democratic United States Representative Ann			
22	Kirkpatrick to the United States Senate; and Hillary for America, a committee supporting			
23	the election of Democratic candidate Hillary Clinton as President of the United States.			
24	Plaintiff-Intervenor is Bernie 2016, Inc., a			
25	former Democratic candidate Bernie Sander			
26	Court will refer to these parties collectively a			
27	Secretary of State's Office; Arizona Secretar			
28	capacity; the Maricopa County Board of Supe	rvisors; Denny Barney, Steve Chucri, Andy		

Kunasek, Clint Hickman, and Steve Gallardo, members of the Maricopa County Board of 1 2 Supervisors, in their official capacities; the Maricopa County Recorder and Elections 3 Department; Maricopa County Recorder Helen Purcell, in her official capacity; Maricopa 4 County Elections Director Karen Osborne, in her official capacity; and Arizona Attorney 5 General Mark Brnovich, in his official capacity. Defendant-Intervenors are the Arizona 6 Republican Party (ARP), Arizona state lawmakers Debbie Lesko and Tony Rivero, 7 Phoenix City Councilman Bill Gates, and Scottsdale City Councilwoman Suzanne Klapp. 8 At issue is Plaintiff's Motion for Preliminary Injunction on Provisional Ballot Claims. 9 (Doc. 72.) The motion is fully briefed, and the Court heard oral argument on September 2, 2016. For the following reasons, the motion is denied.<sup>1</sup> 10

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# BACKGROUND

12 Since at least 1970, Arizona has required voters to cast ballots in their assigned 13 precinct and has enforced this system by counting only those ballots cast in the correct 14 precinct. (Doc. 180-2 at 115-16); A.R.S. §§ 16-122, 16-584. Because elections involve 15 many different overlapping jurisdictions, this precinct-based system ensures that each 16 voter receives a ballot reflecting only the races for which that person is entitled to vote 17 based on his or her residential address. (Doc. 177-1 at 10.) If a voter arrives at a precinct 18 but does not appear on the precinct register, Arizona allows the voter to cast a provisional 19 ballot. A.R.S. §§ 16-135, 16-584. This may occur, for example, if a voter recently 20 moved but did not notify the county recorder of the change of address before the election.

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<sup>&</sup>lt;sup>22</sup><sup>1</sup> The ARP argues that Plaintiffs have not named the necessary parties to obtain the statewide relief they seek because Arizona law delegates responsibility for counting provisional ballots to the individual counties, yet Plaintiffs have only named Maricopa County and its elections officials in this lawsuit. (Doc. 178 at 6-7.) Plaintiffs, however, argue that there is no reason to believe that county elections officials will ignore an injunction issued by the Court because Secretary Reagan is charged with issuing the Arizona Election Procedures Manual, which includes instructions on how to determine the validity of provisional ballots. (Doc. 192.) This issue also has been raised in the ARP's motion to dismiss, (Doc. 108), and Secretary Reagan and Attorney General Brnovich's opposition to Plaintiffs' Joint Motion to Dismiss County Defendants, (Doc. 207). Because the Court denies Plaintiffs' preliminary injunction motion, it need not decide for purposes this order whether all Arizona counties must be joined as defendants in order for Plaintiffs to obtain statewide relief. Instead, the Court will address this issue after further briefing on the pending motions to dismiss.

If the voter's current address is determined to be within the precinct, the provisional ballot is counted. Arizona does not, however, count provisional ballots cast out of the voter's correct precinct (OOP ballots).

In 2011, Arizona amended its elections code to allow counties to use vote centers if deemed appropriate. A.R.S. § 16-411(B). Vote centers are equipped to print a specific ballot for each voter that includes all races for which that person is eligible to vote based on his or her residential address. (Doc. 178-2, ¶ 13; Doc. 180-1 at 126; Doc. 180-2 at 3-4.) Thus, under a vote center system, voters may cast their ballots at any vote center in the county in which they reside and receive the appropriate ballot. A.R.S. § 16-411(B)(4). Maricopa County experimented with a vote center system during the 2016 Presidential Preference Election. (Doc. 178-3, ¶ 17.) The only other Arizona counties that have used vote centers for countywide elections are Graham, Yavapai, and Yuma. (Doc. 180-2 at 8.)

Plaintiffs brought this lawsuit in April 2016 challenging Arizona's rejection of OOP ballots under the Voting Rights Act of 1965 (VRA) and the Fourteenth Amendment to the United States Constitution. (Doc. 12; Doc. 53.) Specifically, Plaintiffs argue that Arizona's rejection of OOP ballots violates § 2 of the VRA because it disparately impacts the electoral opportunities of Hispanic, Native American, and African American voters as compared to white voters, and violates the Fourteenth Amendment by unjustifiably burdening voting rights. (Doc. 73.) They also argue that Arizona arbitrarily treats similarly situated voters differently based solely on whether they reside in a county that administers elections under a precinct-based system as opposed to a vote center model. (*Id.*) Plaintiffs have moved to preliminarily enjoin Arizona from rejecting OOP ballots in their entirety. (Doc. 72.) They do not seek an order requiring all counties to use vote centers or to count OOP ballots for all races. Rather, Plaintiffs seek a mandatory preliminary injunction preventing Arizona from rejecting OOP ballots for the races in which the voter is eligible to vote. (Doc. 192 at 7.)

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## LEGAL STANARD

"A preliminary injunction is an extraordinary remedy never awarded as of right." 3 Winter v. Nat. Res. Def. Council, Inc., 555 U.S. 7, 24 (2008). "A plaintiff seeking a 4 preliminary injunction must establish that he is likely to succeed on the merits, that he is 5 likely to suffer irreparable harm in the absence of preliminary relief, that the balance of 6 equities tips in his favor, and that an injunction is in the public interest." Id. at 20. These 7 elements may be balanced on a sliding scale, whereby a stronger showing of one element 8 may offset a weaker showing of another. See Alliance for the Wild Rockies v. Cottrell, 9 632 F.3d 1127, 1131, 1134-35 (9th Cir. 2011). However, the sliding-scale approach does 10 not relieve the movant of the burden to satisfy all four prongs for the issuance of a 11 preliminary injunction. Id. at 1135. When "a party seeks mandatory preliminary relief 12 that goes well beyond maintaining the status quo *pendente lite*, courts should be 13 extremely cautious about issuing a preliminary injunction." Martin v. Int'l Olympic Comm., 740 F.2d 670, 675 (9th Cir. 1984). Generally, "mandatory injunctions are not 14 15 granted unless extreme or very serious damage will result and are not issued in doubtful 16 cases[.]" Marlyn Nutraceuticals, Inc. v. Mucos Pharma GmbH & Co., 571 F.3d 873, 879 17 (9th Cir. 2009) (internal quotation and citation omitted).

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# DISCUSSION

- I. Likelihood of Success on the Merits
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# A. Section 2 of the VRA

21 Section 2 prohibits states from imposing any voting qualification, prerequisite, 22 standard, practice, or procedure that "results in a denial or abridgement of the right of any 23 citizen of the United States to vote on account of race or color[.]" 52 U.S.C. § 10301(a). 24 "A violation . . . is established if, based on the totality of circumstances, it is shown that 25 the political processes leading to nomination or election in the State or political 26 subdivision are not equally open to participation" by racial minorities, in that they "have 27 less opportunity than other members of the electorate to participate in the political 28 process and to elect representatives of their choice." 52 U.S.C. § 10301(b).

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Although proving a violation of § 2 does not require a showing of discriminatory intent, only discriminatory results, proof of a causal connection between the challenged voting practice and a prohibited result is crucial. Said otherwise, a § 2 challenge based purely on a showing of some relevant statistical disparity between minorities and whites, without any evidence that the challenged voting qualification causes that disparity, will be rejected.

*Gonzales v. Arizona*, 677 F.3d 383, 405 (9th Cir. 2012) (internal quotations and citations omitted).

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7	In Thornburg v. Gingles, the Supreme Court cited a list of non-exhaustive factors
8	that courts should consider when determining whether, under the totality of the
9	circumstances, a challenged voting practice interacts with social and historical conditions
10	to cause a disparity between the electoral opportunities of minority and white voters. <sup>2</sup>
11	478 U.S. 30 (1986). These factors include:
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13	1. the extent of any history of official discrimination in the state or political subdivision that touched the right of the members of the minority group to register, to vote, or otherwise to participate in the democratic process;
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15	2. the extent to which voting in the elections of the state or political subdivision is racially polarized;
16	3. the extent to which the state or political subdivision has used unusually
17	large election districts, majority vote requirements, anti-single shot provisions, or other voting practices or procedures that may enhance the opportunity for discrimination against the minority group;
18 19	4. if there is a candidate slating process, whether the members of the minority group have been denied access to that process;
20	5. the extent to which members of the minority group in the state or
21	political subdivision bear the effects of discrimination in such areas as education, employment and health, which hinder their ability to participate
22	effectively in the political process;
23	6. whether political campaigns have been characterized by overt or subtle racial appeals; [and]
24	7. the extent to which members of the minority group have been elected to
25	public office in the jurisdiction.
26	Gingles, 478 U.S. at 36-37 (quoting S. Rep. No. 97-417, at 28-29 (1982)). Courts also
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20	<sup>2</sup> These factors are sometimes called the "Senate Factors" because they derive from the Senate Report accompanying the 1982 amendments to the VRA.

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prerequisite to voting, or standard, practice or procedure is tenuous." *Id.* "[T]here is no
requirement that any particular number of factors be proved, or that a majority of them
point one way or the other." *Id.* at 45.

7 Accordingly, a § 2 claim has two essential elements: (1) the challenged voting 8 practice must impose a disparate burden on the electoral opportunities of minority as 9 compared to white voters, and (2) "that burden must in part be caused by or linked to 10 social and historical conditions that have or currently produce discrimination against 11 members of the protected class." League of Women Voters of N. C. v. North Carolina, 12 769 F.3d 224, 240 (4th Cir. 2014) (internal quotations and citations omitted). "The first 13 part of this two-prong framework inquires about the nature of the burden imposed and 14 whether it creates a disparate effect[.]" Veasey v. Abbott, --- F.3d ---, No. 14-41127, 15 2016 WL 3923868, at \*17 (5th Cir. July 20, 2016). Drawing on the Supreme Court's 16 guidance in *Gingles*, "[t]he second part . . . provides the requisite causal link between the 17 burden on voting rights and the fact that this burden affects minorities disparately 18 because it interacts with social and historical conditions that have produced 19 discrimination against minorities currently, in the past, or both." Id. Stated otherwise, 20 "the second step asks not just whether social and historical conditions 'result in' a 21 disparate impact, but whether the challenged voting standard or practice causes the 22 discriminatory impact as it interacts with social and historical conditions." Ohio 23 Democratic Party v. Husted, --- F.3d ---, No. 16-3561, 2016 WL 4437605, at \*14 (6th 24 Cir. Aug. 23, 2016) (alterations omitted).

Maricopa County accounts for 61% of Arizona's population and almost 70% of all
OOP ballots. (Doc. 177-1 at 43; Doc. 180-1 at 100.) Thus, Plaintiffs' expert, Dr.
Jonathan Rodden, examined the relationship between race and OOP voting using the
2012 general election in Maricopa County as a case study. Because Arizona does not

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1 track the race of voters, Dr. Rodden used two methods to estimate the racial composition 2 of OOP voters in Maricopa County. First, Dr. Rodden superimposed 2010 census block group data on a map noting the location of OOP voters.<sup>3</sup> He determined that OOP voting 3 4 is more concentrated in areas with higher Hispanic and African American populations 5 and less common in predominately white suburban neighborhoods. (Doc. 177-1 at 32.) 6 Second, Dr. Rodden estimated the race of OOP voters using surname data. (Id. at 34.) 7 "This approach makes use of the frequency of specific last names in the population, 8 which can be determined from past individual-level Census data, and the frequency of 9 racial groups in local areas according to the United States Census Department." (Id. at 10 35.) Under this approach, Dr. Rodden also found that minorities are over-represented 11 among those casting OOP ballots in Maricopa County. (Id. at 37.) Dr. Rodden 12 concluded that white voters accounted for only 56% of OOP ballots, despite casting 70% 13 of all in-person voters. (Id. at 37.) In contrast, African American and Hispanic voters 14 made up 10% and 15% of in-person voters, but accounted for 13% and 26% of OOP 15 ballots, respectively. (Id.) Dr. Rodden analyzed comparable data from Pima County and 16 found that the results were similar to those in Maricopa County. (Id. at 43.) In his 17 rebuttal report, he analyzed data from Arizona's non-metro counties and found similar 18 disparities among in-person voters. (Doc. 192-2 at 60.)

19 The Court credits Dr. Rodden's assignment of race to OOP voters for purposes of 20 this order, but finds that his analysis paints an incomplete picture of the impact of OOP 21 voting. "No state has exactly equal registration rates, exactly equal turnout rates, and so 22 on, at every stage of its voting system." Frank v. Walker, 768 F.3d 744, 754 (7th Cir. 23 2014). Because some degree of disparity is inevitable, not every statistical disparity 24 between minority and white voters is cognizable under the VRA. Rather, a cognizable 25 disparity results "in an inequality in the opportunities enjoyed by [minority] and white 26 voters to elect their preferred representatives." See Gingles, 478 U.S. at 47. Thus, in the

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 $<sup>^3</sup>$  A census block group is the smallest unit of census geography for which such data is available. (Doc. 177-1 at 31 n.21.)

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context of this case, the Court views the relevant question as whether Arizona's rejection of OOP ballots meaningfully reduces the likelihood that minority as compared to white voters will cast ballots that ultimately are counted.

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4 In Arizona, 2,323,579 ballots were cast during the 2012 general election, only 5 10,979—or 0.5%—of which were cast OOP. (Doc. 180-1 at 100; Doc. 177-1 at 26.) Dr. Rodden's report shows that the percent of minority OOP ballots is higher than minority 6 7 representation in the number of *in-person ballots* cast. However, an analysis based only 8 on in-person voting is incomplete because in-person voting is not the only method by 9 which Arizonans vote. Arizona also permits absentee voting. During the 2012 election, 10 1,542,855 voters submitted absentee ballots, over 99% of which were counted. (Id. at 90, 11 92; Doc. 177-1 at 17.) This represents two-thirds of the total votes cast in that election. 12 By focusing only on in-person votes, or about only one-third of the votes cast, Dr. 13 Rodden's analysis distorts the practical effect of the observed disparities in OOP voting 14 on the overall electoral opportunities enjoyed by minority as compared to white voters. 15 Put in perspective, OOP ballots cast by white voters accounted for only 0.3% of all votes 16 cast during the 2012 election, whereas OOP ballots cast by Hispanic and African American voters accounted only for 0.13% and 0.07%, respectively.<sup>4</sup> (Doc. 180-1 at 17 18 101.) Considering OOP ballots represent such a small fraction of the overall votes cast 19 in any given election, the Court finds that OOP ballot rejection likely has no meaningful 20 impact on the opportunities of minority as compared to white voters to elect their 21 preferred representatives.

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Even if the disparities observed by Dr. Rodden are cognizable under § 2, Plaintiffs 23 have not shown that challenged practice, itself, likely causes those disparities. Plaintiffs 24 argue that:

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voters cast OOP ballots due to the systemic problems in Arizona's administration of elections; specifically, voter confusion caused by the

<sup>4</sup> Notably, absentee voting steadily has been increasing. For example, in 2008, 35.6% of all registered voters submitted absentee ballots; in 2012, that figure grew to 41.4%. (Doc. 180-1 at 90.) Thus, the proportion of the electorate that votes OOP likely will decline as absentee voting continues to increase. 27 28

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large number of changes in polling locations from election to election; the inconsistent election regimes used by and within counties; poor placement of polling locations; and other faulty election administration procedures.

(Doc. 73 at 12-13.) Notably, however, Plaintiffs do not challenge any of these "systemic problems" or "faulty election administration procedures" in this lawsuit.<sup>5</sup> Instead. Plaintiffs have challenged Arizona's requirement that only ballots cast in the correct precinct be counted. But it is circular to argue that minority votes are disproportionately rejected for being cast OOP because Arizona rejects OOP ballots. In other words, Arizona's requirement that voters cast ballots in their assigned precincts is not the reason it is difficult or confusing for some voters to find or travel to their correct precinct.

Moreover, Plaintiffs have only loosely linked the observed disparities in minority OOP voting to social and historical conditions that have produced discrimination. Plaintiffs argue that "voters cast OOP ballots due to their high rates of residential mobility, a factor that is inextricably linked to the State's long history of discrimination." (Doc. 73 at 7.) Although Plaintiffs provide evidence supporting the first part of this statement—that minorities are more likely to rent, less likely to own homes, and have greater rates of residential mobility, (Doc. 139-1 at 41; Doc. 177-1 at 11, 31-32)—they have not shown that racial discrimination is a substantial cause of these disparities. For example, Plaintiffs cite no evidence of private or state-sponsored discrimination in housing. Instead, they contend that historical discrimination in employment, income, and education has had lingering effects on the socioeconomic status of racial minorities. These disparities, in turn, lead to lower rates of homeownership and higher rates of residential mobility among minorities, which then leads minorities to experience greater confusion about their correct polling place location.

The Court does not discount Arizona's history of racial discrimination or the

<sup>&</sup>lt;sup>5</sup> Plaintiffs initially challenged Maricopa County's polling place allocation plans for the upcoming general election, but the parties later settled all polling place allocation claims. (Doc. 202.) Additionally, although Plaintiffs argue that the inconsistent use of vote centers and precincts raises Equal Protection concerns, they do not challenge the validity of A.R.S. § 16-411(B), nor do they argue that all counties must use the same 28 voting system.

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1 lingering effects on the socioeconomic status of minorities. But if the requisite causal 2 link under § 2 could be established primarily by pointing to socioeconomic disparities 3 between minorities and whites, then nearly all voting regulations could conceivably 4 violate the VRA because nearly all costs of voting are heavier for socioeconomically 5 disadvantaged voters. (See Doc. 139-1 at 39 ("Decades of research has demonstrated that 6 socio-economic standing significantly impacts the ability to fully participate in the 7 political process.").) Taken to its logical conclusion, Plaintiffs' causation theory would 8 allow a plaintiff to successfully challenge any aspect of a state's election regime in which 9 there is not perfect racial parity simply by noting that the costs of voting fall heavier on 10 minorities due to their socioeconomic status. The Court doubts that such a loose 11 approach to causation is consistent with the text or purposes of the VRA, particularly in 12 light of the Ninth Circuit's repeated emphasis on the importance of a "causal connection" 13 between the challenged voting practice and a prohibited discriminatory result." Smith v. 14 Salt River Project Agr. Imp. & Power Dist., 109 F.3d 586, 595 (9th Cir. 1997) (internal 15 quotations and citation omitted).

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In sum, the Court finds that Plaintiffs are not likely to succeed on their § 2 claim 17 because they have not shown that Arizona's rejection of OOP ballots results in a 18 cognizable disparity between the electoral opportunities of minority voters compared to 19 white voters, nor have they adequately linked the observed disparities to the challenged 20 practice, itself, or to historical discrimination in Arizona.

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# **B.** Fourteenth Amendment

22 Although the Constitution empowers states to regulate the times, places, and 23 manner of elections, U.S. Const. art. I, § 4, cl. 1, this power is not absolute. It is "subject 24 to the limitation that [it] may not be exercised in a way that violates other . . . provisions 25 of the Constitution." Williams v. Rhodes, 393 U.S. 23, 29 (1968); see Washington State Grange v. Washington State Republican Party, 552 U.S. 442, 451 (2008). As relevant 26 27 here, the Fourteenth Amendment protects against unjustified burdens on voting and 28 arbitrary disparate treatment of similarly situated persons. See Burdick v. Takushi, 504 U.S. 428, 433-34 (1992); Anderson v. Celebrezze, 460 U.S. 780, 789 (1983).

### i. Anderson-Burdick

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3 All elections regulations "invariably impose some burden upon individual voters." 4 Burdick, 504 U.S. at 433. "[A]s a practical matter, there must be substantial regulation of 5 elections if they are to be fair and honest and if some order, rather than chaos, is to 6 accompany the democratic process." Storer v. Brown, 415 U.S. 724, 730 (1974). Thus, 7 when an election law is challenged a court must weigh the nature and magnitude of the 8 burden imposed by the law against state's interests in and justifications for it. See Nader 9 v. Brewer, 531 F.3d 1028, 1034 (9th Cir. 2008). "[T]he severity of the burden the 10 election law imposes on the plaintiff's rights dictates the level of scrutiny applied by the 11 court." Nader, 531 F.3d at 1034. A law that severely burdens the right to vote is subject 12 to strict scrutiny, meaning it must be narrowly tailored to serve a compelling state 13 interest. Id. at 1035. On the other hand, a state's important regulatory interests are 14 generally sufficient to justify laws that impose lesser burdens. See Washington State 15 Grange, 552 U.S. at 452; Nader v. Cronin, 620 F.3d 1214, 1217 (9th Cir. 2010). Laws 16 that do significantly increase the usual burdens of voting do not raise substantial 17 constitutional concerns. See Crawford, 553 U.S. at 198. This framework is commonly referred to as the Anderson-Burdick test, named after the two Supreme Court cases from 18 19 which it derives.

20 Plaintiffs identify two burdens that Arizona's rejection of OOP ballots allegedly 21 imposes. First, voters must locate their correct precinct. Second, if voters mistakenly 22 arrive at the wrong precinct, they must find and timely travel to their correct precinct. 23 (Doc. 201 at 27:13-17.) But Arizona's rejection of OOP ballots does not make it any 24 more difficult for voters to locate their correct precinct. Plaintiffs do not argue that it will 25 be easier for voters to identify their correct precinct if Arizona eliminated its prohibition 26 on counting OOP ballots. Instead, Plaintiffs cite evidence that "voter confusion caused 27 by the large number of changes in polling locations from election to election is one of the 28 primary factors causing voters to cast OOP ballots." (Doc. 73 at 31; Doc. 177-1.)

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Additionally, "[p]olling location placement, inconsistent election regimes used by and within counties, and procedural errors are also contributing causes." (Doc. 73 at 32.) Thus, the difficulties experienced by some voters in locating their correct precinct are caused primarily by the relocation of polling places from election to election, which is not the practice challenged here. Though Arizona's rejection of OOP ballots might make it more imperative for voters to correctly identify their precinct, it does not increase the burdens associated with doing so.

8 Notably, Arizona employs a variety of methods to educate voters about their 9 correct precincts. The Secretary of State's Office operates several websites with polling 10 place information, responds to voter inquiries, and mails a publicity pamphlet to voters 11 that includes information on how to locate their correct precinct. (Doc. 180-1 at 29.) 12 Counties and the Arizona Citizens Clean Elections Commission operate online polling 13 place locators. (*Id.* at 30, 45, 52.) County Recorders also spread awareness through news 14 and social media. (Id. at 45, 52.) This information is communicated in both English and 15 Spanish. (Id.) Additionally, poll workers are trained to tell voters if they are at the 16 wrong polling place and to give voters information about their correct polling place. (Id. 17 at 54, 64-65.) Given the many ways in which Arizona voters can learn their correct 18 polling place location, the Court finds that the rejection of OOP ballots likely imposes no 19 more than minimal burdens not substantially greater than those typically associated with 20 voting. See Colorado Common Cause v. Davidson, No. 04CV7709, 2004 WL 2360485, 21 at \*14 (Colo. Dist. Ct. Oct. 18, 2004) ("[I]t does not seem to be much of an intrusion into 22 the right to vote to expect citizens, whose judgment we trust to elect our government 23 leaders, to be able to figure out their polling place."); see also Serv. Employees Int'l 24 Union Local 1 v. Husted, 698 F.3d 341, 344 (6th Cir. 2012) (explaining that voters cannot 25 be absolved "of all responsibility for voting in the correct precinct or correct polling place 26 by assessing voter burden solely on the basis of the outcome—i.e., the state's ballot 27 validity determination").

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Because Plaintiffs have demonstrated only minimal burdens on voters caused by

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1	rejecting OOP ballots, Arizona need show only that this practice serves important			
2	regulatory interests. Washington State Grange, 552 U.S. at 452.			
3	The advantages of the precinct system are significant and numerous: it caps			
4	the number of voters attempting to vote in the same place on election day; it allows each precinct ballot to list all of the votes a citizen may cast for all pertinent federal, state, and local elections, referenda, initiatives, and levies;			
5	it allows each precinct ballot to list only those votes a citizen may cast,			
6 7	making ballots less confusing; it makes it easier for election officials to monitor votes and prevent election fraud; and it generally puts polling places in closer proximity to voter residences.			
8	Sandusky Cty. Democratic Party v. Blackwell, 387 F.3d 565, 569 (6th Cir. 2004). Even			
9	Dr. Rodden acknowledges that "precincts must be created, and ballots printed, so that the			
10	residential address of every voter is connected to the right bouquet of local elected			
11	officials." (Doc. 177-1 at 10.) Arizona's prohibition on counting OOP ballots is one			
12	mechanism by which Arizona enforces and administers this precinct-based system and,			
13	therefore, is sufficiently justified in light of the minimal burdens imposed. <sup>6</sup>			
14	ii. Equal Protection			
14 15				
	ii. Equal Protection			
15	<ul> <li>ii. Equal Protection</li> <li>Finally, Plaintiffs do not advance a coherent Equal Protection theory. They argue that Arizona's:</li> <li>policy of rejecting OOP ballots in jurisdictions that opt to run an election</li> </ul>			
15 16	<ul> <li>ii. Equal Protection</li> <li>Finally, Plaintiffs do not advance a coherent Equal Protection theory. They argue that Arizona's:</li> <li>policy of rejecting OOP ballots in jurisdictions that opt to run an election under a precinct-based system, while other jurisdictions holding the same election under a vote center based system count ballots voted anywhere in</li> </ul>			
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<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	<ul> <li>ii. Equal Protection</li> <li>Finally, Plaintiffs do not advance a coherent Equal Protection theory. They argue that Arizona's:</li> <li>policy of rejecting OOP ballots in jurisdictions that opt to run an election under a precinct-based system, while other jurisdictions holding the same election under a vote center based system count ballots voted anywhere in the county, further violates the [Fourteenth] Amendment's Equal Protection Clause because it treats similarly situated voters differently without sufficient justification for doing so.</li> <li>(Doc. 73 at 32.) For example, "voters in a county such as Yuma or Yavapai, which ordinarily use a vote center model, have a significantly better probability of having their vote counted than voters in counties such as Maricopa and Pima, which ordinarily use precinct-based systems." (<i>Id.</i> at 32-33.) But Arizona's rejection of OOP ballots does not</li> </ul>			
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counties used the same voting system, Arizona's rejection of OOP ballots would affect voters equally regardless of the county in which they reside.

Plaintiffs, however, do not challenge A.R.S. § 16-411(B), which allows Arizona counties to choose between precinct-based and vote center models, nor do they seek an injunction requiring all counties to use the same voting system. During oral argument, the Court asked whether it was Plaintiffs' position that "Arizona can't use both precinct and voter center models; they can have one or the other but not both," to which counsel responded no. (Doc. 201 at 29:4-7.)

9 Moreover, Plaintiffs' requested injunction would not remedy the inequities they 10 have identified. Plaintiffs seek an order requiring counties to partially count OOP ballots 11 by accepting votes for races in which the voter is eligible to vote and rejecting votes for 12 races in which the voter is not. But under this framework, voters in counties that 13 administer elections under a vote center model still would be treated more favorably than 14 voters in counties that use precincts. In a vote center county, voters may show up at any 15 vote center and receive a ballot reflecting all races in which they are eligible to vote. But 16 a voter in a precinct county cannot show up at any precinct and receive the appropriate 17 ballot. Even under Plaintiffs' proposed regime that voter will be partially 18 disenfranchised.

Accordingly, the Court finds that Plaintiffs are not likely to succeed on their Equal
Protection challenge because they have not advanced a coherent theory, and because the
relief they seek does not remedy the inequality they have identified.

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# II. Irreparable Harm

Because Plaintiffs are not likely to succeed on the merits of their claims, they have not shown that Arizona's rejection of OOP ballots will cause them irreparable harm. *See Hale v. Dep't of Energy*, 806 F.2d 910, 918 (9th Cir. 1986). Moreover, Arizona has required voters to cast ballots in their assigned precinct since at least 1970, and all parties agree that OOP provisional ballots have been rejected since at least 2006. Arizona authorized counties to use vote centers in 2011. Yavapai and Yuma counties have used

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1 vote centers since 2012. Despite this lengthy history, Plaintiffs waited until April of 2 2016—an election year—to bring this lawsuit and did not request mandatory preliminary 3 injunctive relief until June. The only explanation Plaintiffs have provided for this delay 4 is that "not all election laws appear troublesome at first glance," and that strong data of 5 substantial disenfranchisement was not previously available. (Doc. 192 at 31; Doc. 201 6 at 32-33.) This explanation, however, is belied by the fact that Dr. Rodden relies on data 7 from the 2008, 2010, 2012, and 2014 elections to draw his conclusions concerning the 8 impact of OOP ballot rejection on minority voters. (Doc. 177-1.) Plaintiffs fail to 9 explain why they waited until mere months before the 2016 general election to challenge 10 this practice, and their "long delay before seeking a preliminary injunction implies a lack of urgency and irreparable harm." Oakland Tribune, Inc. v. Chronicle Pub. Co., 762 F.2d 11 12 1374, 1377 (9th Cir. 1985).

# 13 III. Balance of Hardships/Public Interest

14 Finally, the Court finds that neither the balance of hardships nor the public interest 15 supports the issuance of a mandatory preliminary injunction. Defendants provide 16 evidence that requiring counties to develop procedures for counting OOP ballots in the 17 upcoming general election would be significantly burdensome. After a general election, 18 Arizona counties have twenty days to complete their canvass, which includes tallying 19 votes for each candidate and providing vote totals to the Secretary of State's Office. 20 (Doc. 180-1 at 30.) The Secretary then has until the fourth Monday following the general 21 election to verify the information from the canvass. (*Id.*) According to Arizona Elections 22 Director Eric Spencer, "instituting a new vote counting procedure would likely delay the 23 canvass process, and therefore likely put the counties and the state past the statutory 24 deadlines." (Id.) Further, "the elections budgets for counties are likely already set and do 25 not necessarily include funds to cover the additional labor and duplicate ballots that would be required to count OOP ballots." (Id.) 26

Indeed, Pima County Elections Director Brad Nelson explained that counting
votes "for some offices cast by a person voting on an incorrect ballot would take

#### additional time, manpower, and financial resources." (Id. at 55.) To partially count OOP 1 2 ballots, counties likely would use a manual approach similar to the method for counting 3 damaged ballots. (*Id.*) Under this process: 4 the correct ballot for that precinct would need to be accessed and a team of two election workers would create a new ballot. One worker would read 5 the voter's selections for the races appearing on both the voted [OOP] ballot and the correct ballot for the voter's assigned precinct. Once those 6 votes have been marked, the new ballot is printed[.] 7 The newly-marked ballot for the correct precinct then would be put together with the original ballot and provided to a different two-person team for 8 proofing. The second team would verify that the votes marked on the duplicate ballot matched the votes on the original ballot. 9 10 (*Id.*) Nelson estimated that this process could take up to fifteen minutes per OOP ballot. 11 (*Id.*) Thus, requiring county election officials to institute a new procedure for counting 12 OOP ballots for the upcoming general election would impose substantial costs on 13 elections officials and could heighten the risk of human error in vote tabulation. On 14 balance, the Court finds that mandatory injunctive relief is inappropriate. 15 CONCLUSION 16 For these reasons, Plaintiffs have not satisfied their heavy burden for obtaining a 17 mandatory preliminary injunction. Plaintiffs have not shown that Arizona's rejection of 18 OOP ballots likely results in a cognizable disparity in the electoral opportunities of 19 minority as compared to white voters. Nor have they shown that the practice more than 20 minimally burdens voting rights. Further, Arizona has required voters to cast ballots in 21 their correct precinct since at least 1970, and the data upon which Plaintiffs rely has been 22 available since at least 2008. Plaintiffs delay in challenging the practice implies a lack of 23 urgency and undermines the need for immediate mandatory injunctive relief during the waning months of an election year.<sup>7</sup> 24 25 <sup>7</sup> The Court previously denied Plaintiffs' motion to preliminarily enjoin enforcement of H.B. 2023, after which Plaintiffs moved under Federal Rule of Civil 26 Procedure 62(c) for a stay of the order pending appeal. (Docs. 204, 210.) The Court 27 denied this request. (Doc. 213.) The Court anticipates that Plaintiffs likewise will appeal this order. Although under Federal Rule of Appellate Procedure 8(a)(1), "[a] party must

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ordinarily move first in the district court for ... a stay of the judgment or order ... pending appeal," the Court is mindful of the time constraints imposed by the upcoming

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1	IT IS ORDERED that Plaintiffs' Motion for Preliminary Injunction on
2	Provisional Ballot Claims, (Doc. 72), is <b>DENIED</b> .
3	Dated this 11th day of October, 2016.
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8	Douglas L. Rayes United States District Judge
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28	general election. Accordingly, the Court informs the parties now that it is not inclined to grant a stay of this order pending appeal. Plaintiffs may seek relief directly from the Ninth Circuit Court of Appeals pursuant to Federal Rule of Appellate Procedure 8(a)(2).
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# EXHIBIT B

# Case: 16-16698, 10/20/2016, ID: 10166890, DktEntry: 50-2, Page 20 of 34

		United States (	General Dock Court of Appeals	et for the Ninth Circuit	
Court of Appeals Nature of Suit: 34 Leslie Feldman, et Appeal From: U.S Fee Status: Paid	41 Civil Rights V al v. Arizona Seo	oting c'y of State's Ofc., et a	al		Docketed: 10/17/2016
Case Type Inform 1) civil 2) private 3) null	ation:				
Court Reporter	: <u>2:16-cv-01065</u> David Carl Ger Duglas L. Rayes,	man			
Date Order/Jud 10/11/2016		Date Order/Judg 10/11/2016	gment EOD:	Date NOA Filed: 10/15/2016	Date Rec'd COA: 10/15/2016
Prior Cases: None					
Current Cases:	Lead	Member	Start	End	
Related	<u>16-16698</u>	16-16865	10/17/2016		
LESLIE FELDMAN Plain	tiff - Appellant,		Direct [COR Perkir 2901 Suite Phoer Aman Direct [COR Perkir Suite Firm: 700 T Wash Roopp 2800 Phoer Marc Direct [COR Coppo 2800 Phoer Suite Firm: 700 T Wash Elisab Direct [COR Perkir Suite Firm: 700 T Wash	202-654-6200 hirteenth Street N.W. ington, DC 20005-3960 ali H. Desai LD NTC Retained] ersmith Brockelman PLC North Central Avenue hix, AZ 85004 Erik Elias, Attorney : 202-434-1609 LD NTC Retained] IS Coie LLP 600 202-654-6200 hirteenth Street N.W. ington, DC 20005-3960 eth Frost : 202-654-6256 LD NTC Retained] IS Coie LLP	

LUZ MAGALLANES

Plaintiff - Appellant,

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Plaintiff - Appellant,

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PETERSON ZAH, Former Chairman and First President of the Navajo Nation

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https://ecf.ca9.uscourts.gov/n/beam/servlet/TransportRoom

DSCC, AKA Democratic Senatorial Campaign Committee

Plaintiff - Appellant,

THE ARIZONA DEMOCRATIC PARTY

Plaintiff - Appellant,

Case: 16-16698, 10/20/2016, ID: 10166890, DktEntry: 50-2, Page 26 of 34

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Andrew S. Gordon, Esquire, Attorney Direct: 602-224-0999 [COR LD NTC Retained] (see above)

Joshua L. Kaul Direct: 608-663-7460 [COR LD NTC Retained] (see above)

Bruce V. Spiva Direct: 202-654-6203 [COR LD NTC Retained] (see above)

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KIRKPATRICK FOR U.S. SENATE Plaintiff - Appellant,

HILLARY FOR AMERICA

Plaintiff - Appellant,

Daniel Clayton Barr, Attorney Direct: 602-351-8085 [COR LD NTC Retained] (see above)

Amanda Callais Direct: 202-654-6396 [COR LD NTC Retained] (see above)

Roopali H. Desai [COR LD NTC Retained] (see above)

Marc Erik Elias, Attorney Direct: 202-434-1609 [COR LD NTC Retained] (see above)

Elisabeth Frost Direct: 202-654-6256 [COR LD NTC Retained] (see above)

David Andrew Gaona, Esquire Direct: 602-381-5486 [LD NTC Retained] (see above)

Sarah Rae Gonski, Esquire, Attorney Direct: 602-351-8170 [COR LD NTC Retained] (see above)

Andrew S. Gordon, Esquire, Attorney Direct: 602-224-0999 [COR LD NTC Retained] (see above)

Joshua L. Kaul Direct: 608-663-7460 [COR LD NTC Retained] (see above)

Bruce V. Spiva Direct: 202-654-6203 [COR LD NTC Retained] (see above)

Daniel Clayton Barr, Attorney Direct: 602-351-8085 [COR LD NTC Retained] (see above)

Amanda Callais Direct: 202-654-6396 [COR LD NTC Retained] (see above)

Roopali H. Desai [COR LD NTC Retained] (see above)

Marc Erik Elias, Attorney Direct: 202-434-1609 [COR LD NTC Retained] (see above)

Elisabeth Frost Direct: 202-654-6256 [COR LD NTC Retained] (see above)

Case: 16-16698, 10/20/2016, ID: 10166890, DktEntry: 50-2, Page 28 of 34

David Andrew Gaona, Esquire Direct: 602-381-5486 [LD NTC Retained] (see above) Sarah Rae Gonski, Esquire, Attorney Direct: 602-351-8170 [COR LD NTC Retained] (see above) Andrew S. Gordon, Esquire, Attorney Direct: 602-224-0999 [COR LD NTC Retained] (see above) Joshua L. Kaul Direct: 608-663-7460 [COR LD NTC Retained] (see above) Bruce V. Spiva Direct: 202-654-6203 [COR LD NTC Retained] (see above) BERNIE 2016, INC. Roopali H. Desai Intervenor-Plaintiff - Appellant, [COR LD NTC Retained] (see above) David Andrew Gaona, Esquire Direct: 602-381-5486 [COR LD NTC Retained] (see above) Andrew S. Gordon, Esquire, Attorney Direct: 602-224-0999 [COR LD NTC Retained] (see above) Malcolm Seymour, III Direct: 212-965-4533 [LD NTC Retained] Garvey Schubert Barer 20th Floor 100 Wall Street New York, NY 10005 ٧. ARIZONA SECRETARY OF STATE'S OFFICE Karen Hartman-Tellez Defendant - Appellee, Direct: 602-542-7902 [COR LD NTC Dep State Aty Gen] Arizona Attorney General's Office 1275 West Washington Street Phoenix, AZ 85007 Kara Marie Karlson Direct: 602-542-8118 [COR LD NTC Dep State Aty Gen] Arizona Attorney General's Office 1275 West Washington Street Phoenix, AZ 85007 MICHELE REAGAN, in her official capacity as Secretary of State of Karen Hartman-Tellez Arizona Direct: 602-542-7902 Defendant - Appellee, [COR LD NTC Dep State Aty Gen] (see above) Kara Marie Karlson Direct: 602-542-8118

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[COR LD NTC Dep State Aty Gen] (see above) MARICOPA COUNTY BOARD OF SUPERVISORS Colleen Connor, Deputy County Attorney Defendant - Appellee, Direct: 602-506-8541 [COR LD NTC Dep County Counsel] MARICOPA COUNTY ATTORNEY'S OFFICE **Division of County Counsel** 222 North Central Avenue Phoenix, AZ 85004-2206 Andrea Lee Cummings Direct: 602-506-1735 [COR LD NTC County Counsel] MARICOPA COUNTY ATTORNEY'S OFFICE **Division of County Counsel** Suite 1300 222 North Central Avenue Phoenix, AZ 85004-2206 Joseph Isaac Vigil, Attorney Direct: 602-506-8541 [COR LD NTC Dep County Counsel] MARICOPA COUNTY ATTORNEY'S OFFICE **Division of County Counsel** 1100 222 North Central Avenue Phoenix, AZ 85004-2206 Colleen Connor, Deputy County Attorney DENNY BARNEY Direct: 602-506-8541 Defendant - Appellee, [COR LD NTC Dep County Counsel] (see above) Andrea Lee Cummings Direct: 602-506-1735 [COR LD NTC County Counsel] (see above) Joseph Isaac Vigil, Attorney Direct: 602-506-8541 [COR LD NTC Dep County Counsel] (see above) STEVE CHUCRI Colleen Connor, Deputy County Attorney Direct: 602-506-8541 Defendant - Appellee, [COR LD NTC Dep County Counsel] (see above) Andrea Lee Cummings Direct: 602-506-1735 [COR LD NTC County Counsel] (see above) Joseph Isaac Vigil, Attorney Direct: 602-506-8541 [COR LD NTC Dep County Counsel] (see above) ANDY KUNASEK Colleen Connor, Deputy County Attorney Defendant - Appellee, Direct: 602-506-8541 [COR LD NTC Dep County Counsel] (see above) Andrea Lee Cummings Direct: 602-506-1735 [COR LD NTC County Counsel] (see above) Joseph Isaac Vigil, Attorney Direct: 602-506-8541

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[COR LD NTC Dep County Counsel] (see above) **CLINT HICKMAN** Colleen Connor, Deputy County Attorney Defendant - Appellee, Direct: 602-506-8541 [COR LD NTC Dep County Counsel] (see above) Andrea Lee Cummings Direct: 602-506-1735 [COR LD NTC County Counsel] (see above) Joseph Isaac Vigil, Attorney Direct: 602-506-8541 [COR LD NTC Dep County Counsel] (see above) STEVE GALLARDO, member of the Maricopa County Board of Colleen Connor, Deputy County Attorney Supervisors, in their official capacities Direct: 602-506-8541 Defendant - Appellee, [COR LD NTC Dep County Counsel] (see above) Andrea Lee Cummings Direct: 602-506-1735 [COR LD NTC County Counsel] (see above) Joseph Isaac Vigil, Attorney Direct: 602-506-8541 [COR LD NTC Dep County Counsel] (see above) MARICOPA COUNTY RECORDER AND ELECTIONS Colleen Connor, Deputy County Attorney DEPARTMENT Direct: 602-506-8541 Defendant - Appellee, [COR LD NTC Dep County Counsel] (see above) Andrea Lee Cummings Direct: 602-506-1735 [COR LD NTC County Counsel] (see above) Joseph Isaac Vigil, Attorney Direct: 602-506-8541 [COR LD NTC Dep County Counsel] (see above) HELEN PURCELL, in her official capacity as Maricopa County Colleen Connor, Deputy County Attorney Recorder Direct: 602-506-8541 Defendant - Appellee, [COR LD NTC Dep County Counsel] (see above) Andrea Lee Cummings Direct: 602-506-1735 [COR LD NTC County Counsel] (see above) Joseph Isaac Vigil, Attorney Direct: 602-506-8541 [COR LD NTC Dep County Counsel] (see above) KAREN OSBORNE, in her official capacity as Maricopa County Colleen Connor, Deputy County Attorney Elections Director Direct: 602-506-8541 [COR LD NTC Dep County Counsel] Defendant - Appellee, (see above) Andrea Lee Cummings Direct: 602-506-1735 [COR LD NTC County Counsel] (see above)

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Joseph Isaac Vigil, Attorney Direct: 602-506-8541 [COR LD NTC Dep County Counsel] (see above) MARK BRNOVICH, in his official capacity as Arizona Attorney Karen Hartman-Tellez General Direct: 602-542-7902 Defendant - Appellee, [COR LD NTC Dep State Aty Gen] (see above) Kara Marie Karlson Direct: 602-542-8118 [COR LD NTC Dep State Aty Gen] (see above) SUZANNE KLAPP Sara J. Agne, Esquire, Attorney Direct: 602-382-6026 Intervenor-Defendant - Appellee, [COR LD NTC Retained] Snell & Wilmer L.L.P. Firm: 602-382-6000 One Arizona Center 400 East Van Buren Street Phoenix, AZ 85004-2202 Colin Patrick Ahler, Attorney Direct: 602-382-6586 [COR LD NTC Retained] Snell & Wilmer L.L.P. Suite 1900 Firm: 602-382-6000 One Arizona Center 400 East Van Buren Street Phoenix. AZ 85004-2202 Brett William Johnson Direct: 602-382-6312 [COR LD NTC Retained] Snell & Wilmer L.L.P. Firm: 602-382-6000 One Arizona Center 400 East Van Buren Street Phoenix, AZ 85004-2202 THE ARIZONA REPUBLICAN PARTY Sara J. Agne, Esquire, Attorney Direct: 602-382-6026 Intervenor-Defendant - Appellee, [COR LD NTC Retained] (see above) Colin Patrick Ahler, Attorney Direct: 602-382-6586 [COR LD NTC Retained] (see above) Brett William Johnson Direct: 602-382-6312 [COR LD NTC Retained] (see above) DEBBIE LESKO Sara J. Agne, Esquire, Attorney Intervenor-Defendant - Appellee, Direct: 602-382-6026 [COR LD NTC Retained] (see above) Colin Patrick Ahler, Attorney Direct: 602-382-6586 [COR LD NTC Retained] (see above) Brett William Johnson Direct: 602-382-6312

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	[COR LD NTC Retained] (see above)
TONY RIVERO Intervenor-Defendant - Appellee,	Sara J. Agne, Esquire, Attorney Direct: 602-382-6026 [COR LD NTC Retained] (see above)
	Colin Patrick Ahler, Attorney Direct: 602-382-6586 [COR LD NTC Retained] (see above)
	Brett William Johnson Direct: 602-382-6312 [COR LD NTC Retained] (see above)
BILL GATES Intervenor-Defendant - Appellee,	Sara J. Agne, Esquire, Attorney Direct: 602-382-6026 [COR LD NTC Retained] (see above)
	Colin Patrick Ahler, Attorney Direct: 602-382-6586 [COR LD NTC Retained] (see above)
	Brett William Johnson Direct: 602-382-6312 [COR LD NTC Retained] (see above)

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LESLIE FELDMAN; LUZ MAGALLANES; MERCEDEZ HYMES; JULIO MORERA; CLEO OVALLE; PETERSON ZAH, Former Chairman and First President of the Navajo Nation; THE DEMOCRATIC NATIONAL COMMITTEE; DSCC, AKA Democratic Senatorial Campaign Committee; THE ARIZONA DEMOCRATIC PARTY; KIRKPATRICK FOR U.S. SENATE; HILLARY FOR AMERICA,

Plaintiffs - Appellants,

BERNIE 2016, INC.,

Intervenor-Plaintiff - Appellant,

٧.

ARIZONA SECRETARY OF STATE'S OFFICE; MICHELE REAGAN, in her official capacity as Secretary of State of Arizona; MARICOPA COUNTY BOARD OF SUPERVISORS; DENNY BARNEY; STEVE CHUCRI; ANDY KUNASEK; CLINT HICKMAN; STEVE GALLARDO, member of the Maricopa County Board of Supervisors, in their official capacities; MARICOPA COUNTY RECORDER AND ELECTIONS DEPARTMENT; HELEN PURCELL, in her official capacity as Maricopa County Recorder; KAREN OSBORNE, in her official capacity as Maricopa County Elections Director; MARK BRNOVICH, in his official capacity as Arizona Attorney General,

Defendants - Appellees,

THE ARIZONA REPUBLICAN PARTY; DEBBIE LESKO; TONY RIVERO; BILL GATES; SUZANNE KLAPP

Intervenor-Defendants - Appellees.

10/17/2016	□ <u>1</u> 14 pg, 1.48 MB	DOCKETED CAUSE AND ENTERED APPEARANCES OF COUNSEL. SEND MQ: Yes. The schedule is set as follows: to be set. Preliminary Injunction Appeal. C.R. 3-3. [10161416] (RT) [Entered: 10/17/2016 10:19 AM]
10/18/2016	2 4295 pg, 198.55 MB	Filed (ECF) Appellants DSCC, Leslie Feldman, Hillary for America, Mercedez Hymes, Kirkpatrick for U.S. Senate, Luz Magallanes, Julio Morera, Cleo Ovalle, The Arizona Democratic Party, The Democratic National Committee and Peterson Zah EMERGENCY Motion for injunction pending appeal. Date of service: 10/18/2016. [10164558] [16-16865][COURT UPDATE: Attached exhibits from incorrect entry [3]. 10/18/2016 by LA] (Gonski, Sarah) [Entered: 10/18/2016 04:59 PM]
10/18/2016	3	COURT DELETED INCORRECT ENTRY. Exhibits to motion have been attached to entry [2]. Notice about deletion sent to case participants registered for electronic filing. Correct Entry: [2]. Original Text: Submitted (ECF) excerpts of record. Submitted by Appellants DSCC, Leslie Feldman, Hillary for America, Mercedez Hymes, Kirkpatrick for U.S. Senate, Luz Magallanes, Julio Morera, Cleo Ovalle, The Arizona Democratic Party, The Democratic National Committee and Peterson Zah. Date of service: 10/18/2016. [10164562] [16-16865] (Gonski, Sarah) [Entered: 10/18/2016 05:04 PM]
10/18/2016	5 4256 pg, 199.51 MB	Submitted (ECF) excerpts of record. Submitted by Appellants DSCC, Leslie Feldman, Hillary for America, Mercedez Hymes, Kirkpatrick for U.S. Senate, Luz Magallanes, Julio Morera, Cleo Ovalle, The Arizona Democratic Party, The Democratic National Committee and Peterson Zah. Date of service: 10/18/2016. [10166884][COURT ENTERED FILING to correct entry [2].] (TYL) [Entered: 10/20/2016 09:17 AM]
10/19/2016	<u>2 рд. 40.72 КВ</u>	Filed order (WILLIAM A. FLETCHER, RONALD M. GOULD and JAY S. BYBEE) We grant appellants' motion to expedite this appeal, contained in the emergency motion for injunctive relief (Docket Entry No. [2]). See 9th Cir. R. 27-12; 9th Cir. Gen. Ord. 3.3(g). The provisions of Ninth Circuit Rule 31-2.2(a) shall not apply to this appeal. We order the parties to file simultaneous briefs by October 24, 2016 at 5:00 P.M. Pacific Daylight Time. We refer appellants' emergency motion for injunctive relief (Docket Entry No. [2]) to the panel assigned to decide the merits of this appeal. Appellees may file an opposition to the emergency motion by October 21, 2016 at 9:00 A.M. Pacific Daylight Time. The optional reply is due by October 24, 2016 at 9:00 A.M. Pacific Daylight Time. The clerk shall calendar this case as soon as possible. [10166227] (ME) [Entered: 10/19/2016 03:15 PM]