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20	KELLI WARD,	Case No. CV2020-015285
21	Plaintiff,	DEFENDANTS' MOTION TO DISMISS AND PRE-TRIAL BRIEF
22	VS.	Expedited Election Matter
23	CONSTANCE JACKSON, et al.,	Expedited Election Matter
24	Defendants.	
25		J
26	The people of Arizona have spoken. On November 3, 2020, nearly 3.4 million	
27	Arizonans cast their votes in races up and down the ballot. And once the ballots were	

counted, Joe Biden and Kamala Harris prevailed in the presidential and vice-presidential

races—by a margin of over ten thousand votes.

Dissatisfied with this result and unwilling to accept it, Plaintiff Kelli Ward—Chair of the Arizona Republican Party and an elector candidate for President Donald Trump—now attempts to sow doubt about the integrity of the election. Ward seeks extraordinary and unprecedented relief: she asks this Court to annul the election, thereby disenfranchising all 3.4 million Arizonans who made their voices heard in this election. She further suggests that the Court overturn the will of the people by shifting Arizona's eleven electoral votes to President Trump.

Ward's attempt fails on multiple, independent grounds. First and most importantly, this Court lacks jurisdiction to hear the case because Arizona's election contest statute applies only to elections for state office, not presidential races. Second, Ward's claims are barred by statutory restrictions on post-election challenges to voting procedures and by the doctrine of laches. Her inexcusable delay in challenging long-standing ballot processing and observation procedures has prejudiced Defendants, voters, and election officials—all of whom relied on these procedures in preparing for, conducting, and participating in this election.

Even if Ward could overcome these failures, her Complaint fails to state a claim. Arizona's election contest statute provides the exclusive bases on which an election may be contested; Ward's claims fall into none of the statutory categories, and she cannot shoehorn in her general complaints about Maricopa County's election procedures. For these reasons, and because the defects in the Complaint are not curable by an amended pleading, Ward's Complaint should be dismissed—with prejudice

Even setting aside all the reasons why her Complaint fails as a matter of law, Ward is not entitled to relief on the merits. Despite having unprecedented access to wide-ranging pre-trial discovery, Ward can point to no evidence that fraudulent activity or any official misconduct has thrown the integrity of the presidential election into doubt.

ARGUMENT

I. The Court lacks jurisdiction.

As a threshold matter, dismissal is required because the Court does not have jurisdiction to hear Ward's claim. "Because a court's jurisdiction over election contests is purely statutory and not a matter of common law, if no statute exists granting jurisdiction, the court has no jurisdiction to act." *Katan v. City of Prescott*, 223 Ariz. 179, 181 ¶ 8 (App. 2009). And "[i]t is the general rule that one who would contest an election assumes the burden of showing that his case falls within the terms of the statute providing for election contests." *Henderson v. Carter*, 34 Ariz. 528, 534 (1928).

Arizona's election contest statute, A.R.S. § 16-672(A), applies to only two types of elections: (1) those for "a question or proposal submitted to a vote of the people," like an initiative or referendum, and (2) those for candidates who are "declared elected to a *state office*, or declared nominated to a state office at a primary election." A.R.S. § 16-672(A) (emphasis added). The first category is obviously inapplicable here. So is the second. Ward does not—and cannot—show that the election of presidential electors is an election of a candidate to "state office."

The position of presidential elector is created by federal law. Specifically, the U.S. Constitution provides that "[e]ach State shall appoint ... a Number of Electors," U.S. Const., art. II, § 1, cl. 2. And Congress has further prescribed the (federal) requirements for electors, specifying the number allocated to each state. *See* 3 U.S.C. § 3. An office created by the U.S. Constitution and governed by federal statute is not a "state office."

If more were needed, various provisions of Arizona law fortify the conclusion that the office of presidential elector in Arizona is not a "state office." For example, A.R.S. § 16-311(E) refers to the "nomination paper of a candidate for the office of United States senator or representative in Congress, for the office of presidential elector *or for a state office.*" *Id.* (emphasis added). This language leaves no doubt that "presidential elector" and "state office" are two different things. Similarly, A.R.S. § 16-602(B) distinguishes between "race[s] for statewide office" and "race[s] for federal office," including "the presidential

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race." *Id.* Ward's preferred interpretation would delete the word "state" from A.R.S. § 16-672(A)'s "state office" limitation, thus violating "a cardinal principle of statutory interpretation," which is "to give meaning, if possible, to every word and provision." *Ariz. Chapter of the Associated Gen. Contractors of Am. v. City of Phoenix*, 247 Ariz. 45, 47 ¶ 9 (2019).

Arizona courts have only twice before extended the election contest statute beyond a purely "state office," and neither case controls here. First, in Harless v. Lockwood, 85 Ariz. 97 (1958), the Arizona Supreme Court held that an earlier version of A.R.S. § 16-672 applied to congressional candidates in primary elections. But Harless grounded that conclusion in the text of the Arizona Constitution, which defined state offices to include "candidates for United States Senator and for Representative in Congress." Ariz. Const. art VII, § 10. There is no similar provision in the state constitution (or other state law) for presidential electors. Second, in *Brakey v. Reagan*, CV 2016-002889, Ruling at 10-12 (Maricopa Cty. Sup. Ct. April 28, 2016), the court held that election contest procedures were available in a presidential preference election, on the basis that such an election, as a private election seeking only to ascertain voter preferences among certain candidates, "involved a statewide question that was submitted to a vote of the people." Id. at 11. Respectfully, Brakey misinterpreted A.R.S. § 16-672. If the phrase "other question or proposal submitted to a vote of the people" encompassed the election of a person to an office, the portion of the statute explicitly addressing the election of persons would be superfluous. Applying the *ejusdem generis* canon, the phrase "other question or proposal" is best understood to capture substantive ballot measures that are similar to the earlier items in the list: "an initiated or referred measure" or "a proposal to amend the Constitution of Arizona." See McCall v. City of Tombstone, 21 Ariz. 161, 164 (1919) (finding "the 'other question [submitted to vote of the people]' refers to a state-wide proposition"). Neither Harless nor Brakey supports the contention that the office of presidential elector in a

general election is subject to the election contest procedure. A.R.S. § 16-672(A).¹

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That election contests are not available to Arizona's presidential electors under A.R.S. § 16-672(A) makes sense. Under federal statutory timeframes unique to presidential contests, an election contest brought under Arizona law could jeopardize the state's participation in the Electoral College, which, pursuant to federal law, must meet on "the first Monday after the second Wednesday in December," 3 U.S.C. § 7—this year, December 14. The federal "safe harbor" date, which gives conclusive effect to electoral votes as to which a "final determination of any controversy or contest concerning the appointment of" the electors has been made, occurs even earlier—this year, December 8. Id. § 5. Hence, if presidential elections were contestable under Arizona law, any voter in the state could unilaterally threaten to deprive Arizona of the protection of the "safe harbor" by simply filing an election contest (no matter how frivolous). See A.R.S. § 16-672(A) (providing that any voter can file an election contest and that contests must be filed within five days after certification—this year, December 5, just three days before the safe-harbor deadline). That result would be "absurd," and Arizona law should not be read to produce it. Blankenbaker v. Jonovich, 205 Ariz. 383, 387 n.4 (2003) (citing Mail Boxes, etc., U.S.A. v. Indus. Comm'n of Ariz., 181 Ariz. 119, 122 (1995)); see also Stein v. Cortés, 223 F. Supp. 3d 423, 442 (E.D. Pa. 2016) (denying presidential candidate's recount request where it jeopardized state's ability to meet "safe harbor" deadline because such a result would "abrogate the right of millions of Pennsylvanians to select their President and Vice President" and "may thus be unconstitutional").

Because "election contests are purely statutory and dependent upon statutory provisions for their conduct," the statutory requirements are "strictly construed." *Donaghey v. Attorney General*, 120 Ariz. 93, 95 (1978). And the plain statutory text does not

¹ Harless also depended on the assumption that candidates for certain races could not be left without redress in the election contest statutes. 85 Ariz. at 101. But since that decision, the Arizona Legislature has expressly done just that, providing since 1991 that legislative races are not subject to contest. A.R.S. § 16-678. In addition to limiting election contests expressly to "state offices," then, the Legislature has made clear that it does *not* intend for every race for which Arizonans cast a vote to be subject to contest.

encompass a challenge to a presidential election. The Court must therefore dismiss the Complaint with prejudice.

II. Ward cannot use an election contest to litigate claims that should have been raised before the election.

If the Court has jurisdiction over Ward's Complaint, then it should dismiss the Complaint as untimely because it raises procedural challenges to the election process. And "[c]hallenges concerning alleged procedural violations of the election process must be brought prior to the actual election." *Williams v. Fink*, 2019 WL 3297254, at *3 ¶ 11 (Ariz. App. July 22, 2019), *review denied* (Mar. 3, 2020) (citing *Sherman v. City of Tempe*, 202 Ariz. 339, 342 ¶ 9 (2002)).

Ward's claims center on two sets of ballot-processing procedures and the attendant observation policies, all of which were in place long before the November 2020 election. First, she challenges the process by which county election officials verify voters' signatures on ballot envelopes. Compl. ¶¶ 13-15. Second, she alleges that the software used to process and print manually duplicated ballots may have been inaccurate and was not subject to sufficient public observation. *Id.* ¶¶ 26-27.

All of those concerns could have been addressed before the election—and thus had to be. For example, Arizona has used the same signature-matching procedures since at least 2007. A.R.S. § 16-550 (2007). And the Duplication Board has used the same basic procedure, with the same observation rights, since at least 1980. Laws 1979, Ch. 209, § 3, eff. Jan. 1, 1980. If Ward had concerns that the software or printing vendors used by Maricopa County in 2020 lacked sufficient safeguards or observation opportunities, the time to adjudicate those issues was before the election, not after it. Again, "procedures leading up to an election cannot be questioned after the people have voted." *Tilson v. Mofford*, 153 Ariz. 468, 470 (1987); *see also Zajac v. City of Casa Grande*, 209 Ariz. 357, 361 ¶ 14 (2004) (collecting cases).

Moreover, A.R.S. § 16-552 establishes that challenges to mail ballots have to be made prior to the opening of the ballot envelope. *Id.*; *see also* Elections Procedure Manual

 (hereafter "Manual") at 67-68.² This is for good reason: because Arizonans enjoy a constitutional right to a secret ballot, Ariz. Const. art. VII, § 1. Ballots removed from their envelope cannot later be re-matched back to the original envelope. Ward cannot use the procedural vehicle of an election contest to do an end-run around the explicit procedures and timelines set forth in A.R.S. § 16-552.

Because Ward's claims "should have been—and could have been—addressed before the vote," they are not appropriate grounds for an election contest. *Williams*, 2019 WL 3297254, at *3. Her attempt to press the claims at this late date prejudices Defendants, Arizona election officials, and voters, who lose the benefit of a "strong public policy favoring stability and finality of election results." *Donaghey*, 120 Ariz. at 95.

III. Ward's allegations are not cognizable under the contest statute.

Although her Complaint appears to challenge the election on grounds of misconduct, illegal votes, or erroneous votes, Compl. ¶¶ 30-31, Ward does not adequately allege that she is entitled to relief on any of the three grounds.³

When considering a motion brought under Arizona Rule of Civil Procedure 12(b)(6), the court shall "assume the truth of the well-pled factual allegations and indulge all reasonable inferences therefrom." *Cullen v. Auto-Owners Ins. Co.*, 218 Ariz. 417, 419 ¶ 7 (2008); *see also Griffin v. Buzard*, 86 Ariz. 166, 170 (1959) (applying same considerations to a dismissal of an election contest). A court should dismiss only if the plaintiff "would not be entitled to relief under any facts susceptible of proof in the statement of the claim." *Mohave Disposal, Inc. v. City of Kingman*, 186 Ariz. 343, 346 (1996). But "mere conclusory statements are insufficient to state a claim upon which relief can be granted." *Cullen*, 218 Ariz. at 419 ¶ 7.

Under A.R.S. § 16-672, an elector may challenge the results of an election based on one or more of five specified statutory grounds: (1) official misconduct, (2) ineligibility of

² Available at https://azsos.gov/sites/default/files/2019_ELECTIONS_PROCEDURES MANUAL APPROVED.pdf.

The Complaint does not explicitly specify the grounds for the contest, but paragraphs 30 and 31 reference misconduct, illegal votes, or erroneous votes, so Defendants assume that Ward intends to contest the election on those grounds.

the person whose right to office is being contested, (3) bribery or other offenses against the franchise, (4) illegal votes, or (5) the count of erroneous votes. To succeed, the contestant bears the burden of proving either fraud or that the alleged irregularity affected *enough* votes to change the outcome of the election. Moore v. City of Page, 148 Ariz. 151, 159-60 (App. 1986).

A. The Complaint fails to state a cognizable claim based on misconduct.

Ward's assertion that the election should be voided for "misconduct" lacks both a factual and a legal basis. A.R.S. § 16-672(A)(1) authorizes an election challenge "[f]or misconduct on the part of election boards or any members thereof in any of the counties of the state, or on the part of any officer making or participating in a canvass for a state election." Arizona courts have long held that "honest mistakes or mere omissions on the part of the election officers, or irregularities in directory matters, even though gross, if not fraudulent, will not void an election, unless they affect the result, or at least render it uncertain." *Findley v. Sorenson*, 35 Ariz. 265, 269 (1929). In other words, courts "will not set aside an election unless the effect of the noncompliance altered the outcome or clouded the reliability of the results." *Wenc v. Sierra Vista Unified Sch. Dist. No.* 68, 210 Ariz. 183, 186 ¶ 10 (App. 2005).

Ward's Complaint pleads nothing that indicates the outcome of the election could be altered or is even uncertain. The whole of her allegations is that "election officials completely failed and/or refused to allow legal observers to fully observe the verification of signatures," Compl. ¶ 21, because observers were placed "at least ten to twelve feet away from the majority of the computer monitors and screens," many of which were angled away from the observers and others which were so far away that they were difficult to read. *Id.* ¶ 22-23. And although observers who complained that they were not able to effectively observe were allowed to use binoculars, Ward alleges that the screens remained difficult to read. *Id.* ¶ 23. Based on these alleged facts, Ward concludes that "[e]lection officials' failure and/or refusal to allow legal observers to observe signature verification constitutes misconduct [for the purposes of] A.R.S. § 16-672(A)(1)." *Id.* ¶ 37.

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But Ward does not identify any action taken by any election official that violated any law, policy, or practice. The Complaint cites no authority governing "legal observers"—a term that appears nowhere in Arizona's election statutes or in the Election Procedures Manual—much less any authority conferring on them any right to observe ballot tabulation. Ward does cite four provisions elsewhere in her Complaint, but none were plausibly violated even under an exceedingly generous reading of the facts alleged.

First, she points to A.R.S. § 16-621, which provides that "proceedings at the counting center" shall be conducted "under the observation of representatives of each political party and the public." That statute does not say anything about where observers must be placed or whether they are entitled to view specific computer screens. Ward next points to A.R.S. § 16-552, which provides that "party representatives and alternates may be appointed" to observe early ballot counting. But the word "may" plainly indicates discretion, and in any event Ward does not allege that any party representative observers wanted to be appointed as observers but were denied. Lastly, Ward points to two provisions in the Election Procedures Manual that (1) discuss observation rights and (2) state that "political party representatives are permitted to observe" tabulation "subject to the procedures" set forth in the Manual. Compl. ¶¶ 34-35; see also Manual at 139, 141. None of the cited provisions provide any basis for concluding that any election official committed "misconduct" by placing "legal observers" in a location in the tabulation facility where observers could see some, but not all, of the digital screens. Indeed, the Manual repeatedly recognizes that the right of observation is not ironclad, providing that "[o]bservers may not interfere with or impede the election procedures or staff," and that "failure to comply with a request to cease an activity that interferes with the election process" is grounds for removal. Manual at 140.

Finally, even if the facts alleged in the Complaint could constitute misconduct, Ward's claim would still fail for the independent reason that she does not allege that the failure to appropriately accommodate observers changed the outcome of the election. Without that, she has failed to state a claim. *See Williams*, 2019 WL 3297254, at *3 ¶ 15

(affirming dismissal of election contest complaint where plaintiff "failed to show how the election results were affected or uncertain" due to alleged misconduct).

B. The Complaint fails to state a cognizable claim based on the contention that illegal or erroneous votes were counted.

To the extent that the Complaint's vague allusions to illegal or erroneous votes can be construed as a claim for relief, those allegations are insufficient to support Ward's goal of voiding the election.

First, Ward fails to adequately plead illegal voting. To contest an election for illegal voting, the challenger has the burden to show both that (1) the votes were cast by individuals who were not eligible to vote in the election, *and* (2) sufficient illegal votes were cast to change the result. *See Clay v. Town of Gilbert*, 160 Ariz. 335, 338 (App. 1989). Ward does not allege any facts supporting a claim that even one illegal vote was cast in the 2020 general election, much less that enough illegal votes were cast that it actually swayed the results of the presidential election—where, as noted, the Democratic presidential ticket won by over 10,000 votes. Without any facts to support the claim of sufficient illegal votes to change the election, she has failed to state a claim. *See Jeter v. Mayo Clinic Ariz.*, 211 Ariz. 386, 389 ¶ 4 (App. 2005) ("[W]e do not accept as true allegations consisting of conclusions of law, inferences or deductions that are not necessarily implied by well-pleaded facts, unreasonable inferences or unsupported conclusions from such facts, or legal conclusions alleged as facts.").

Second, Ward likewise fails to plead that enough erroneous votes were counted to change the outcome of the race. Ward's allegations in this regard do nothing more than allege that the Novus 6.0.0.0 software's attempt to "pre-fill" a ballot prior to being duplicated by the Duplication Board was "highly inaccurate, and it often flipped the vote—leaving it up to county workers on on-site observers to catch it or else effectively reverse the person's vote." Compl. ¶ 27. But even accepting as true Ward's assertion that the pre-fill software was inaccurate and selected the Democratic presidential ticket "twice as often" as it selected the Republican one, *id.*, it does not follow that any such pre-fill errors resulted

in a change in the outcome of the election. Nor is such an inference appropriate in light of the allegations in the Complaint itself, which acknowledge that the Board is a bipartisan review panel consisting of three workers who carefully review ballots according to specific and lengthy procedures. *See* A.R.S. § 16-621(A); *see also* Manual at 202 (describing duplication process). To prevail on her theory that pre-fill errors justify an election contest, Ward would have to allege both that a significant number of errors remained uncorrected after the bipartisan duplication process *and* that enough errors occurred to Trump's detriment to actually change the results of the election. She does neither, and thus fails to state a claim for relief on these grounds.

IV. There is no evidence that fraudulent activity has thrown the integrity of the election into doubt.

Even if Ward's Complaint properly stated a claim entitling her to some relief, Ward cannot produce evidence sufficient to override the will of Arizona voters. To successfully contest the results of the election, Ward must provide clear and convincing evidence that the election was affected by fraud or irregularity to such an extent that the results of the election must be doubted. *See Moore*, 148 Ariz. at 159-60. Evidence of fraud "may not be predicated on speculation and conjecture." *Buzard*, 89 Ariz. at 50. Far short of providing clear and convincing evidence, Ward has not offered a single shred of evidence, by declaration or otherwise, that any ballot was fraudulently cast. Although Ward had an opportunity to inspect a sample of duplicated ballots and ballot envelope affidavits, she has not proven by clear and convincing evidence that any of those ballots contains any hint of fraudulent activity.

Regarding the ballot envelope affidavits, Ward cannot point to evidence of fraudulent signatures because no such evidence exists. Defendants' forensic document examiner expert, Dr. Linton Mohammed, will testify that none of the 100 signatures on inspected ballots had any sign of forgery or fraud. In her motion for continued inspection, Ward suggested that even her own expert, Laurie Hoeltzel, was not able to conclude that any of the signatures were "invalid or fraudulent." Mot. at 2 n.2. To the extent that Hoeltzel

attempts to testify that any of those signatures do not match, that testimony should be rejected. Courts have previously rejected Hoeltzel's conclusions that signatures do not match as unpersuasive. *See, e.g., Suttongate Holdings Ltd. v. Laconm Mgmt. N.V.*, No. 652393/2015, 2020 WL 2621707, at *11 (N.Y. Sup. May 22, 2020) ("Hoeltzel simply compared a few . . . [signatures] and concluded that they differed enough to believe the iterations on the Loan Agreement are not Iglesias's. This is as unscientific as it gets."). In doing so, they heavily criticized her credentials, even noting that she falsely reported having a doctoral degree. *See Sunnyside Group v. Jong Kuk Lee*, No. BC696357, 2019 Cal. Super. LEXIS 6636, at *5 (Dec. 13, 2019) ("Hoeltzel claims to have expertise in such unusual and fringe fields such as 'psychoneurology,' 'Amazonian Herbology,' 'Angel Readings,' 'Swish patterns' and 'Ericksonian Therapudic (sic) Hypnotic Metaphors.' Even more of concern is that she has falsely represented herself to have a doctoral degree. Hoeltzel's substantive testimony was not very persuasive either.").

Even if Ward could convincingly point to a single irregularity in the signatures contained on these ballot envelopes, the examination of ballots conducted here cannot meaningfully undermine the integrity of the election results. Ward's analysis of these ballots is fundamentally flawed. She is not conducting a controlled experiment—her analysis does not involve a validated measure or a control group. Instead, Ward is simply examining ballots and searching for an entirely subjective feature. The results of such an analysis cannot be considered clear and convincing evidence of anything.

Regarding the duplication process, although the initial inspection did identify some mis-duplicated ballots, Ward cannot show that those irregularities are the result of fraud. As explained, "honest mistakes or mere omissions on the part of the election officers, or irregularities in directory matters, even though gross, if not fraudulent, will not void an election, unless they affect the result, or at least render it uncertain." *Findley*, 35 Ariz. at 269. Ward has not pointed to any evidence suggesting that any mis-duplicated ballot is anything more than an honest mistake on the part of election officers.

In any event, in order to prevail in a contest on the basis of fraud, Ward must show

that the integrity of the election is in doubt. She cannot possibly do so here. Only 27,869 ballots were duplicated in Maricopa County. The review of 1,626 duplicated ballots found just nine erroneously duplicated ballots, seven of which favored President Trump, but two of which favored President-elect Biden, for a net Trump gain of six votes. (One vote for President Trump was given to President-elect Biden; six votes for President Trump were given to no candidate; and two votes for President-elect Biden were given to no candidate.) Even on the generous assumption that the 0.369% error rate held steady across all duplicated ballots in Maricopa County, President Trump would net only 103 additional votes. Even adopting Ward's highly improbable extrapolation from the first 100 duplicated ballots reviewed—that a full two percent of those ballots involved duplication errors, and that *all* of those errors resulted in the wrongful cancellation of votes for President Trump—the number of ballots implicated would be 558, far fewer than the 10,457 vote margin by which Joe Biden and Kamala Harris prevailed in the presidential and vice-presidential races. Accordingly, Ward has not met her burden to show that the entire election should be overturned. *Findley*, 35 Ariz. at 269.

CONCLUSION

For the foregoing reasons, the Court should dismiss Ward's Complaint with prejudice and deny all relief.

DATED: December 2, 2020

By: <u>/s/ Sarah R. Gonski</u> Sarah R. Gonski (Bar No. 032567)

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