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13
14 **UNITED STATES DISTRICT COURT**
DISTRICT OF ARIZONA

15
16 Mi Familia Vota; Arizona Coalition for
Change; Living United for Change in
17 Arizona; and League of Conservation
18 Voters, Inc. d/b/a Chispa AZ,

19 Plaintiffs,

20 and

21 DSCC and DCCC,

22 Plaintiff-Intervenors,

23 v.

24 Katie Hobbs, in her official capacity as
Arizona Secretary of State, et al.,

25 Defendants,

26 and

27 RNC and NRSC,

28 Defendant-Intervenors.

Case No. CV-21-01423-PHX-DWL

**PLAINTIFFS' OPPOSITION TO
DEFENDANT ATTORNEY
GENERAL'S RULE 54(b) MOTION
TO ENTER JUDGMENT ON
DISMISSED CLAIMS**

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BACKGROUND

1
2 The Attorney General moved to dismiss Plaintiffs’ claims in full. After careful
3 consideration, the Court granted the motion in part and dismissed without prejudice
4 Plaintiffs’ intentional discrimination and *Anderson-Burdick* challenges to SB 1003, as well
5 as their *Anderson-Burdick* challenge to SB 1485. In the same order, the Court rejected the
6 Attorney General’s motion to dismiss Plaintiffs’ intentional discrimination claim as to SB
7 1485—a bill designed to purge voters from Arizona’s formerly permanent early voter list
8 in certain circumstances. The Attorney General now moves for entry of final judgment
9 under Federal Rule of Civil Procedure 54(b) on three claims that the Court dismissed
10 without prejudice. The motion should be denied.

11 Even when the Rule is properly invoked, courts are cautioned to issue Rule 54(b)
12 judgments sparingly. The Attorney General does not properly invoke Rule 54(b). For one
13 thing, the Rule is not ordinarily invoked by litigants who, like the Attorney General here,
14 have already prevailed on a motion to dismiss. Indeed, a prevailing party’s request to enter
15 a Rule 54(b) judgment so as to effectively compel the non-prevailing party to appeal
16 “effectively invert[s] the purpose of Rule 54(b)” — a rule designed to “enhance[] the
17 appellate rights of a *losing party* in circumstances when delay of an appeal would cause
18 undue hardship or possible injustice.” *Stewart v. Gates*, 277 F.R.D. 33, 36 (D.D.C. 2011)
19 (emphasis added); *see also Gonzalez v. US Human Rights Network*, No. CV-20-757, 2021
20 WL 1312553 at *1 (D. Ariz. Apr. 8, 2021) (Lanza, J.) (“Rule 54(b) is designed to provide
21 parties with an opportunity to appeal *an unfavorable ruling* before a case has fully
22 terminated.” (emphasis added)). Thus, a “district judge ordinarily should not enter a Rule
23 54(b) [judgment] unless the *losing party* requests it.” *Exchange Nat. Bank of Chicago v.*
24 *Daniels*, 763 F.2d 286, 291 (7th Cir. 1985) (emphasis added). That alone should be
25 dispositive here.

26 Nonetheless, the Attorney General—the prevailing party as to the claims at issue—
27 seeks to use Rule 54(b) to force Plaintiffs into a Hobson’s choice and disrupt orderly
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1 adjudication of this case. If the Court grants the Attorney General’s motion, Plaintiffs will
2 either have to appeal the dismissed claims immediately or risk abandoning altogether their
3 appellate rights as to the dismissed claims. *See* 10 C. Wright & A. Miller, FED. PRAC. AND
4 PROC. § 2661 (4th ed. 2022) (“[O]nce there has been a Rule 54(b) certification and a final
5 judgment has been entered, the time for appeal begins to run.”). That raises the prospect of
6 *two* appeals in this case—one now, and the other after the Court enters judgment on the
7 remaining claims—raising overlapping issues. Rule 54 does not allow this kind of wasteful
8 litigation.

9 The Attorney General’s motion should be denied for two additional reasons. *First*,
10 the Order dismissing the claims at issue is not “final” for purposes of Rule 54(b). *Second*,
11 and in any event, it is the Attorney General’s burden to show that there is a “pressing need[]”
12 for an “early and separate judgment” as to Plaintiffs’ dismissed claims that outweighs “the
13 costs and risks of multiplying the number of proceedings and of overcrowding the appellate
14 docket.” *Gonzalez*, 2021 WL 1312553, at *2 (cleaned up). But aside from a cursory
15 argument about the benefits of finality and the detriments of delay, the Attorney General’s
16 Rule 54(b) motion never explains why the State of Arizona—the prevailing party on the
17 claims at issue—would be harmed in any way if the motion is denied. Nor could it: both SB
18 1003 and SB 1485 remain in full effect. Granting the motion, however, threatens to waste
19 judicial and party resources. The motion should be denied.

20 **LEGAL STANDARD**

21 Under Rule 54(b), a district court “may”—but is not required to—“direct entry of a
22 final judgment as to one or more, but fewer than all, claims.” Rule 54(b) permits the district
23 court to do so “only if the court expressly determines that there is no just reason for delay.”
24 In all other cases, a district court’s adjudication of fewer than all claims “does not end the
25 action as to any of the claims or parties and may be revised at any time before the entry of
26 a judgment adjudicating all the claims and all the parties’ rights and liabilities.”

27 This Court has recognized that “[t]he burden is on the party endeavoring to obtain
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1 Rule 54(b) certification to demonstrate that the case warrants certification.” *Gonzalez*, 2021
2 WL 1312553, at *2 (cleaned up). Here, that means the Attorney General, as the moving
3 party, must persuade the Court that each Rule 54(b) factor is satisfied. The Attorney
4 General’s burden is a heavy one. Rule 54(b) judgments are “not routine” and “should not
5 become so.” *Id.* (cleaned up). To the contrary, they “must be reserved for the unusual case
6 in which the costs and risks of multiplying the number of proceedings and overcrowding
7 the appellate docket are outbalanced by pressing needs of the litigants for an early and
8 separate judgment.” *Morrison-Knudsen Co. v. Archer*, 655 F.2d 962, 965 (9th Cir. 1981);
9 *accord Gonzalez*, 2021 WL 1312553 at *2 (noting that the Ninth Circuit has “repeatedly
10 admonished that ‘Rule 54(b) should be used sparingly’”) (quoting *Gausvik v. Perez*, 392
11 F.3d 1006, 1009 n.2 (9th Cir. 2004)). Indeed, “a Rule 54(b) judgment will be proper only
12 where necessary to avoid a harsh and unjust result.” *Morrison-Knudsen Co.*, 655 F.2d at
13 965; *see also Citizens Accord, Inc. v. Town of Rochester*, 235 F.3d 126, 129 (2d Cir. 2000)
14 (judgment under Rule 54(b) is proper “only in the infrequent harsh case” where there exists
15 “some danger of hardship or injustice through delay which would be alleviated by
16 immediate appeal” (cleaned up)).

17 In *Curtiss-Wright Corp. v. General Elec. Co.*, 446 U.S. 1 (1980), the Supreme Court
18 set forth a two-step process for determining whether judgment under Rule 54(b) is
19 appropriate. *First*, a district court must “determine that it is dealing with a ‘final judgment.’
20 It must be a ‘judgment’ in the sense that it is a decision upon a cognizable claim for relief,
21 and it must be ‘final’ in the sense that it is an ultimate disposition of an individual claim
22 entered in the course of a multiple claims action.” *Id.* at 7 (cleaned up); *see also Morrison-*
23 *Knudsen Co.*, 655 F.2d at 965 (“finality” is a “requisite aspect” of a Rule 54(b) judgment).

24 *Second*, “the district court must go on to determine whether there is any just reason
25 for delay. Not all final judgments on individual claims should be immediately appealable,
26 even if they are in some sense separable from the remaining unresolved claims.” *Curtiss-*
27 *Wright Corp.*, 446 U.S. at 8. “[I]n deciding whether there are no just reasons to delay the
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1 appeal of individual final judgments,” district courts must “take into account judicial
2 administrative interests as well as the equities involved. Consideration of the former is
3 necessary to assure that application of the Rule effectively preserves the historic federal
4 policies against piecemeal appeals.” *Id.* (cleaned up). Proper factors for a district court to
5 consider when deciding whether there is any just reason for delay include “whether the
6 claims under review [are] separable from the others remaining to be adjudicated” and
7 “whether the nature of the claims already determined was such that no appellate court would
8 have to decide the same issues more than once even if there were subsequent appeals.” *Id.*;
9 *see also Morrison-Knudsen Co.*, 655 F.2d at 965 (a critical factor for district courts to
10 consider when deciding whether to grant a Rule 54(b) motion is whether the appellate court
11 “will be required to address legal or factual issues that are similar to those contained in the
12 claims still pending before the trial court”).

13 ARGUMENT

14 **I. The Attorney General Has Not Shown That The Court’s Dismissal Was “Final”** 15 **For Purposes Of Rule 54(b).**

16 On June 24, 2022, the Court dismissed both of Plaintiffs’ challenges to SB 1003, as
17 well as Plaintiffs’ *Anderson-Burdick* challenge to SB 1485; but in that same order, the Court
18 granted Plaintiffs leave to amend those claims. *Mi Familia Vota v. Hobbs*, No. CV-21-
19 01423, 2022 WL 2290559, at *32 (D. Ariz. June 24, 2022). As a general matter, “when a
20 district court expressly grants leave to amend, it is plain that the order is not final.” *WMX*
21 *Techs., Inc. v. Miller*, 104 F.3d 1133, 1136-37 (9th Cir. 1997) (en banc). Accordingly, at
22 the time it was entered this Court’s order plainly was not final.

23 In order to convert a dismissal order where leave to amend is granted into a final,
24 appealable order, the plaintiff must “affirmatively alert the district court that it intends to
25 rest on its complaint.” *Unified Data Servs., LLC v. FTC*, 39 F.4th 1200, 1206 (9th Cir.
26 2022). The Attorney General argues that the Court’s dismissal order is final here because,
27
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1 he asserts, Plaintiffs provided the Court with a “notice of intent not to file an amended
2 complaint” on July 29, 2022. Att’y. Gen. Br. 7 n.3.

3 The Attorney General’s argument ignores the plain language of this Court’s order,
4 which stated that Plaintiffs “may file amended complaints within 21 days” of the order. *Mi*
5 *Familia Vota*, 2022 WL 2290559, at *32. Thus, the Court’s order simply gave Plaintiffs
6 leave, in advance, to file an amended complaint if they chose to do so within the time period
7 allowed. But the Court’s order did not foreclose Plaintiffs from subsequently seeking leave
8 to file an amended complaint at a later date. *Cf. Kraft v. Old Castle Precast Inc.*, No. CV-
9 15-701, 2015 WL 4693220, at *5 (C.D. Cal. Aug. 5, 2015) (unlike this Court’s order,
10 explicitly stating that “[i]f plaintiff fails to file an amended complaint by [the] deadline, the
11 dismissal of the complaint will automatically convert to a with-prejudice dismissal”).

12 The Attorney General similarly misreads Plaintiffs’ July 29, 2022 filing. In it,
13 Plaintiffs stated that, although they would not seek leave to amend “at this time,” they very
14 well may do so “at a later date as permitted under the Federal Rules of Civil Procedure.”
15 Dkt. 168 at 2. Thus, Plaintiffs did not “affirmatively alert” the court that they “intend[ed]
16 to rest on [their] complaint.” *Unified Data Servs.*, 439 F.4th at 1206. To the contrary, in
17 their July 29, 2022 filing Plaintiffs affirmatively alerted the Court that they *may seek leave*
18 *to amend their complaint in the future.*

19 The claim that this Court permitted to continue following the motion to dismiss is
20 closely related to the dismissed claims. Discovery as to that claim, moreover, is in the early
21 stages and ongoing. Although the Secretary of State and county recorders have produced
22 documents, substantial discovery from Maricopa county remains outstanding, and some of
23 the most important targets of discovery—third parties such as the Arizona legislature and
24 the Arizona Republican Party (“ARP”)—have thus far produced virtually nothing. As the
25 Court is aware, a motion to compel as to the ARP is pending, and Plaintiffs expect there
26 will likewise be a need for motion practice in the relative near term concerning assertions
27 of legislative privilege and other issues that have been raised regarding other third-party
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1 discovery that Plaintiffs have served. Moreover, no depositions have yet been taken. For
2 these reasons, Plaintiffs cannot know at this time whether discovery will yield a basis for
3 them to seek leave to amend in the future—which is precisely why Plaintiffs expressly
4 stated that they reserve the right to do so. Of course, should Plaintiffs determine that there
5 is an evidentiary basis to seek leave to amend their complaints in the future, the Court would
6 then weigh the parties’ competing arguments about whether to allow it. But it is premature
7 to assume that discovery on the related ongoing claim may not provide a basis to amend,
8 and permanently foreclose Plaintiffs from seeking leave should the evidence later justify it.

9 The Attorney General argues that Plaintiffs’ July 29, 2022 filing reserving the right
10 to seek leave to amend in the future is a “proverbial Sword of Damocles” insofar as
11 Plaintiffs have supposedly “reserve[d] the right’ to amend indefinitely”; the Attorney
12 General argues that “Plaintiffs’ refusal to amend their Complaints by the extended deadline
13 set by the Court should have consequences,” including entry of judgment under Rule 54.
14 Att’y. Gen. Br. 8. This argument ignores Federal Rule of Civil Procedure 15, which permits
15 amendment at any time with “the court’s leave” and if “justice so requires.” Fed. R. Civ. P.
16 15(a) (1), (2). Put simply: if discovery reveals facts that indicate that a request for leave to
17 amend is warranted, and this Court concludes that leave is appropriate, Rule 15 permits the
18 Court to grant leave. There is nothing out of the ordinary about Plaintiffs’ reservation of the
19 right to seek leave to amend.

20 Accordingly, the Court’s June 24, 2022 order dismissing Plaintiffs’ challenges to SB
21 1003 and Plaintiffs’ *Anderson-Burdick* challenges to SB 1485 is not final for purposes of
22 Rule 54(b). The Court should deny the Attorney General’s motion on that basis alone.

23 **II. In Any Event, The Attorney General Has Not Shown That There Is “No Just**
24 **Reason For Delay” Entry Of Judgment On The Dismissed Claims.**

25 In order to satisfy his burden under Rule 54(b) to show that there is “no just reason
26 for delay” of an entry of judgment on Plaintiffs’ dismissed SB 1003 challenges and
27 *Anderson-Burdick* challenge to SB 1485, the Attorney General must show that the State of
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1 Arizona has a “pressing need[.]” for Plaintiffs to appeal now—and that the “pressing need[.]”
2 outweighs “the costs and risks of multiplying the number of proceedings” and of
3 “overcrowding the appellate docket.” *Morrison-Knudsen Co.*, 655 F.2d at 965. This is a
4 near-impossible burden as a prevailing party at the motion to dismiss stage. The Attorney
5 General’s inability to proffer any support for the grant of a Rule 54(b) motion in similar
6 circumstances is by itself sufficient evidence of that.

7 In short, because the Attorney General won his motion to dismiss Plaintiffs’ claims,
8 he cannot justify the need for a deviation from the ordinary judicial process which Rule
9 54(b) permits. His burden is to show that he would be harmed in the absence of a Rule 54(b)
10 judgment—but since the status quo is that the claims at issue were dismissed, the challenged
11 laws remain in effect. So the Attorney General cannot show a “pressing need” for Plaintiffs
12 to appeal the dismissed claims *now*. In addition, at least with respect to SB 1485, there is
13 significant factual and legal overlap between the dismissed *Anderson-Burdick* challenge
14 and the still-pending intentional discrimination challenge, and this overlap “weigh[s]
15 heavily against entry of judgment” under Rule 54(b). *Morrison-Knudsen Co.*, 655 F.2d at
16 965.

17 **A. The Attorney General Has Not Shown A “Pressing Need” For An**
18 **Immediate Appeal Of Plaintiffs’ SB 1003 Challenges.**

19 The Attorney General *prevailed* on the motion to dismiss Plaintiff’s SB 1003 claims.
20 For precisely this reason, he cannot show that there is a “pressing need” for Plaintiffs to
21 appeal that dismissal order *now*—as opposed to at the end of the district court proceedings,
22 as in the typical case.

23 If the Court grants the Attorney General’s Rule 54(b) motion, Plaintiffs would have
24 to decide now whether to appeal that final judgment. And if Plaintiffs opted to appeal now,
25 only two outcomes are possible: the Ninth Circuit could affirm this Court’s dismissal of
26 Plaintiffs’ SB 1003 challenges, or it could reverse the dismissal. If the Ninth Circuit affirms,
27 the Attorney General would be in *exactly* the same position he is in now: SB 1003 would
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1 remain in effect. If the Ninth Circuit reverses, the matter would return to this Court—but
2 not before Plaintiffs, the Attorney General, and the Ninth Circuit expend considerable
3 resources on a “piecemeal appeal,” the very outcome that district courts should attempt to
4 avoid when considering a Rule 54(b) motion. *Romoland Sch. Dist. v. Inland Empire Energy*
5 *Ctr., LLC*, 548 F.3d 738, 747 (9th Cir. 2008) (“Piecemeal appellate review is not only
6 inimical to the will of Congress, but also undermines the efficient use of judicial resources
7 by exposing appellate panels to the costs of repeated familiarization with the same case.”)
8 (cleaned up).

9 The closest the Attorney General comes to identifying a “pressing need” is his
10 argument that the State is “entitled to finality and certainty”, and should not have to wait
11 “another half decade or more” to know for sure whether SB 1003 is lawful. Att’y Gen. Br.
12 8. But the Ninth Circuit and other courts have held that the concerns of a prevailing party,
13 like the Attorney General, about finality and delay are not, without more, “pressing needs”
14 under Rule 54(b). *Morrison-Knudsen Co.*, 655 F.2d at 965; *see also, e.g., Medved v.*
15 *DeAtley*, No. 12-cv-03034, 2014 WL 4437272, at *3 (denying Rule 54(b) motion and
16 rejecting prevailing defendant’s argument that he was entitled to Rule 54(b) judgment
17 because he had a “right to have a just, speedy and economical determination of his case”);
18 *Tiscareno v. Frasier*, No. 07-CV-336, 2012 WL 5417900, at *1 (D. Utah Nov. 5, 2012)
19 (rejecting argument by prevailing defendant that entry of a final judgment under Rule 54(b)
20 “will prevent the prejudice to him that would be caused by requiring him possibly to wait
21 several years before a final disposition in this case occurs” and concluding that “the lack of
22 finality alone . . . does not meet the requisite hardship for Rule 54(b) certification”).

23 Indeed, courts have rejected the exact tactic the Attorney General attempts here—a
24 winning party trying to force the other side into an early appeal decision through a Rule
25 54(b) motion. *Onyx Properties, LLC v. Board of County Commissioners of Elbert County*,
26 912 F. Supp. 2d 1191 (D. Colo. 2012), is a good example. There, the defendant Board of
27 County Commissioners (BOCC) successfully moved for summary judgment on a § 1983
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1 claim brought by two landowners, the Rohrbachs, in a zoning dispute. *Id.* at 1207-08.
2 Having prevailed on summary judgment, the BOCC then moved for entry of judgment
3 under Rule 54(b) on the Rohrbach’s § 1983 claim. The BOCC argued—as the Attorney
4 General does here—that the plaintiffs “should not have to wait (likely a period of several
5 years) until the conclusion of discovery and trial . . . to be able to appeal this Court’s
6 judgment against them and dismissal of their claims.” *Id.* at 1211; *accord* Att’y Gen. Br. 9
7 (arguing Plaintiffs would not be prejudiced by entry of a Rule 54(b) judgment now, and
8 that, in fact, waiting months for an appeal would prejudice Plaintiffs, given the harms
9 Plaintiffs have alleged). The district court rejected the BOCC’s argument and denied its
10 Rule 54(b) motion, explaining that “[t]his is not the usual case of the losing party requesting
11 the entry of final judgment under Rule 54(b), but rather the prevailing party seeking to *force*
12 the losing party to seek (or not seek) appellate relief.” *Onyx Props.*, 912 F.Supp.2d at 1211
13 (emphasis added). And “the BOCC ha[d] not referred . . . to any authority . . . for the
14 proposition that *it* endures hardship” from waiting until the end of district court proceedings
15 for the plaintiff Rohrbachs to appeal. *Id.* (emphasis added).

16 *Onyx Properties* is not an outlier. As noted above, Rule 54(b) orders are “usually
17 entered at the request of the losing party. A district judge ordinarily should not enter a Rule
18 54(b) [judgment] unless the losing party requests it.” *Exchange Nat. Bank of Chicago*, 763
19 F.2d at 291. Entering Rule 54(b) judgment on behalf of a prevailing party in an ordinary
20 case would “effectively invert the purpose of Rule 54(b) from one enhancing the appellate
21 rights of a losing party in circumstances when delay of an appeal would cause undue
22 hardship or possible injustice, to one in which a prevailing party could prematurely force
23 an appeal of part of a case by a losing party, who must comply with timeliness requirements
24 for exercising appellate rights.” *Stewart*, 277 F.R.D. at 36. *See also Fucich Contracting,*
25 *Inc. v. Shread-Kuyrkendall and Assocs., Inc.*, No. 18-2885, 2020 WL 2924051, at *3 n.15
26 (E.D. La. June 3, 2020) (noting that although there may be “circumstances in which it might
27 be appropriate for a prevailing party to obtain a Rule 54(b) certification” such as when
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1 delaying the appeal would result in the prevailing party’s inability to recover a money
2 judgment, “no such circumstance is present in this case”); *Patriot Mfg. LLC v. Hartwig,*
3 *Inc.*, No. 10-1206, 2014 WL 4538059, at *3 (D. Kan. Sept. 11, 2014) (rejecting a Rule 54(b)
4 motion because the movant had been the prevailing party); *Medved*, 2014 WL 4437272, at
5 *3 (same); *Tiscareno*, 2012 WL 5417900, at *1 (same).

6 The Attorney General has thus not identified a “pressing need[]” for a Rule 54(b)
7 judgment—let alone a pressing need that “outbalance[s]” the “costs and risks of multiplying
8 the number of proceedings and overcrowding the appellate docket.” *Morrison-Knudsen*
9 *Co.*, 655 F.2d at 965; *see also Gardner v. Greg’s Marine Const., Inc.*, No. 13-1768, 2014
10 WL 1023813 at *3 (D. Md. Mar. 14, 2014) (Rule 54(b) judgment was inappropriate where
11 the movants failed to show “that waiting until all the claims are adjudicated would leave
12 them in a worse position”).

13 Because the Attorney General prevailed in obtaining a dismissal of Plaintiffs’
14 challenges to SB 1003, he cannot meet his burden to show that the State will be harmed
15 unless the Court grants his Rule 54(b) motion. For this reason, the Court should deny the
16 motion.

17 **B. The Attorney General Has Also Not Shown A “Pressing Need” For An**
18 **Immediate Appeal Of Plaintiffs’ SB 1485 *Anderson-Burdick* Challenge.**

19 The Attorney General also asks the Court to enter judgment under Rule 54(b) on
20 Plaintiffs’ dismissed *Anderson-Burdick* challenge to SB 1485. In so doing, he
21 acknowledges that his Rule 54(b) argument as to SB 1485 is not a “slam dunk case.”
22 Plaintiffs agree.

23 As with Plaintiffs’ challenges to SB 1003, the Attorney General never articulates
24 how the State would be harmed if the Rule 54(b) motion is denied with respect to their
25 *Anderson-Burdick* challenge to SB 1485. Nor can he. Plaintiffs’ intentional discrimination
26 challenge to SB 1485 is still a live claim. Plaintiffs will either carry their burden to show
27 that SB 1485 is intentionally discriminatory or they will not. If Plaintiffs do prevail on their
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1 intentional-discrimination claim, there may never be an appeal of their dismissed *Anderson-*
2 *Burdick* challenge at all. Forcing an appeal of the *Anderson-Burdick* claim now would be a
3 waste of resources for that reason alone. But either way, the State is no worse off if an
4 appeal of the *Anderson-Burdick* challenge is taken in the normal course, at the natural
5 conclusion of the district court proceedings. Because he has articulated no “pressing need[]”
6 for entry of a Rule 54(b) judgment—and because there is none—this Court should deny the
7 Attorney General’s motion on that basis alone. *Morrison-Knudsen Co.*, 655 F.2d at 965.

8 The fact that Plaintiffs still have a pending challenge to SB 1485 is itself another
9 reason to deny the Attorney General’s motion. “A similarity of legal or factual issues will
10 weigh heavily against entry of judgment,” *Morrison-Knudsen Co.*, 655 F. 2d at 965,
11 because the “greater the overlap the greater the chance the [Ninth Circuit] will have to
12 revisit the same facts . . . in a successive appeal.” *Wood v. GCC Bend, LLC*, 422 F.3d 873,
13 882 (9th Cir. 2005). The Attorney General implicitly concedes that the presence of factual
14 overlap undercuts his request for partial judgment, but claims there is “very little factual
15 overlap” here because the “Court’s inquiry as to the [*Anderson-Burdick* claim] is objective”
16 whereas the inquiry on the intentional discrimination claim is “solely subjective.” Att’y
17 Gen. Br. 10.

18 This argument conflicts with the Attorney General’s own authority. In *Personnel*
19 *Administrator of Massachusetts v. Feeney* (Att’y Gen. Br 11)—the Supreme Court did not
20 hold that an intentional discrimination challenge was “solely subjective,” but rather that
21 “[p]roof of discriminatory intent must necessarily usually rely on *objective* factors, several
22 of which were outlined in *Arlington Heights*.” 442 U.S. 256, 279 n.24 (1979) (cleaned up).
23 As the Court explained, “[t]he inquiry” concerning whether there was an improper
24 legislative intent is a “practical” one: “What a legislature or any official entity is ‘up to’
25 may be plain from the results its actions achieve, or the results they avoid. Often it is made
26 clear from what has been called, in a different context, ‘the give and take of the situation.’”
27 *Id.* (cleaned up). Thus, the distinction that the Attorney General draws—between “what a
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1 legislature actually thought” for purposes of an intentional discrimination claim, and “what
2 objective effect the statute actually has” for purposes of an *Anderson-Burdick* claim, Att’y.
3 Gen. Br. 10—is artificial. Indeed, the Supreme Court, in *Feeney*, explained that “the
4 inevitability or foreseeability of consequences of a neutral rule” passed by a Legislature
5 can, by inference, bear on “the existence of discriminatory intent.” 442 U.S. at 279 n.25.

6 Indeed, both the intentional discrimination challenge that this Court permitted to
7 proceed and the *Anderson-Burdick* challenge to SB 1485 that it dismissed would entail an
8 evaluation of the *actual* reasons the Legislature had for adopting the law. If the Legislature’s
9 reasons are pretextual, that supports both the notion that the Legislature acted at least in part
10 with discriminatory motive (relevant to the intentional discrimination claim) and that the
11 laws do not *actually* further a legitimate state interest (relevant to the *Anderson-Burdick*
12 claim). *See, e.g., League of Women Voters of Florida, Inc. v. Lee*, No. 21-cv-186, 2022 WL
13 610400 at *5 (N.D. Fla. Jan. 4, 2022) (evidence of “the Legislature’s actual motivation” is
14 “relevant to this Court’s *Anderson-Burdick* . . . analysis”). Accordingly, the Attorney
15 General’s assertions that “the issues presented by [Plaintiffs’] *Anderson-Burdick* claim are
16 largely distinct from Plaintiffs’ intentional-discrimination” claim and that there is “very
17 little factual overlap between the two claims” are incorrect. Att’y. Gen. Br. 10, 11.

18 In short, there is a significant overlap—both legally and factually—between
19 Plaintiffs’ *Anderson-Burdick* challenge to SB 1485 and their intentional discrimination
20 challenge to SB 1485. For this reason, and also because the Attorney General has failed to
21 show that there is a “pressing need” for an immediate appeal of the dismissal of the
22 *Anderson-Burdick* challenge, the Rule 54(b) motion should be denied.

23 CONCLUSION

24 For the foregoing reasons, Plaintiffs respectfully request that the Court deny in full
25 the Attorney General’s motion to enter partial judgment under Rule 54(b).
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Respectfully submitted,

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CERTIFICATE OF SERVICE

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I hereby certify that on September 1, 2022, a copy of Plaintiffs’ Opposition to Defendant Attorney General’s Rule 54(b) Motion to Enter Judgment on Dismissed Claims was filed electronically with the Arizona District Court Clerk's Office using the CM/ECF System for filing, which will provide a Notice of Electronic Filing to all CM/ECF registrants.

/s/ Debra L. Hitchens