

**UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WISCONSIN**

SUSAN LIEBERT; ANNA HAAS; ANNA POI;
and ANASTASIA FERIN KNIGHT,

Plaintiffs,

v.

Case No. 2:23-cv-672

WISCONSIN ELECTIONS COMMISSION; DON
M. MILLIS, ROBERT F. SPINDELL, MARGE
BOSTELMANN, ANN S. JACOBS, MARK L.
THOMSEN, and JOSEPH J. CZARNEZKI, in their
official capacities as commissioners of the
Wisconsin Elections Commission; MEAGAN
WOLFE, in her official capacity as administrator of
the Wisconsin Elections Commission; MICHELLE
LUEDTKE, in her official capacity as city clerk for
the City of Brookfield; MARIBETH WITZEL-BEHL,
in her official capacity as city clerk for the
City of Madison; and LORENA RAE STOTTLER,
in her official capacity as city clerk for the City of
Janesville,

Defendants.

**DEFENDANT, MICHELLE LUEDTKE'S, ANSWER and
AFFIRMATIVE DEFENSES**

Defendant, Michelle Luedtke, by her attorney, Jenna Merten, City Attorney, reserving all jurisdictional objections and objections to the court's competency and venue, submits her Answer to Plaintiffs' Complaint (Dkt. No. 1) as follows:

NATURE OF THE ACTION

1. Answering paragraph 1, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

2. Answering paragraph 2, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

3. Answering paragraph 3, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

4. Answering paragraph 4, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

5. Answering paragraph 5, asserts that the allegations in this paragraph are conclusions of law to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

6. Answering paragraph 6, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

7. Answering paragraph 7, asserts that the allegations in this paragraph are conclusions of law to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

JURISDICTION AND VENUE

8. Answering paragraph 8, asserts that the allegations in this paragraph are conclusions of law to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

9. Answering paragraph 9, asserts that the allegations in this paragraph are conclusions of law to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

10. Answering paragraph 10, asserts that the allegations in this paragraph are conclusions of law to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

11. Answering paragraph 11, asserts that the allegations in this paragraph are conclusions of law to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

12. Answering paragraph 12, asserts that the allegations in this paragraph are conclusions of law to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

PARTIES

13. Answering paragraph 13, denies information or knowledge sufficient to form a

belief as to the truth of the allegations, and puts the plaintiffs to their proof thereon.

14. Answering paragraph 14, admits that Plaintiff Anna Haas is registered to vote in the City of Brookfield, in Waukesha County, and voted by absentee ballot in the November 2016, November 2018, November 2022, and April 2023 elections; for the remainder of the paragraph, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their proof thereon.

15. Answering paragraph 15, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their proof thereon.

16. Answering paragraph 16, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their proof thereon.

17. Answering paragraph 17, admits, generally, the allegations.

18. Answering paragraph 18, admits, generally, the allegations.

19. Answering paragraph 19, admits, generally, the allegations.

20. Answering paragraph 20, admits, generally, the allegations.

21. Answering paragraph 21, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

22. Answering paragraph 22, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

GENERAL ALLEGATIONS
Absentee Voting in Wisconsin

23. Answering paragraph 23, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

24. Answering paragraph 24, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

25. Answering paragraph 25, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

26. Answering paragraph 26, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

27. Answering paragraph 27, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

28. Answering paragraph 28, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

29. Answering paragraph 29, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

30. Answering paragraph 30, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

31. Answering paragraph 31, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

32. Answering paragraph 32, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

33. Answering paragraph 33, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

The WEC Defendants' Role in Administering the Witness Requirement

34. Answering paragraph 34, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

35. Answering paragraph 35, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their

strict proof thereon.

36. Answering paragraph 36, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

37. Answering paragraph 37, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

The Clerk Defendants' Role in Administering the Witness Requirement

38. Answering paragraph 38, admits, generally, the allegations regarding the role of Defendant Luedtke in her official capacity as City Clerk for the City of Brookfield; lacks information or knowledge sufficient to form a belief as to the truth of the allegations regarding the other Clerk Defendants, and puts the plaintiffs to their strict proof thereon.

39. Answering paragraph 39, admits, generally, the allegations regarding the role of Defendant Luedtke in her official capacity as City Clerk for the City of Brookfield; lacks information or knowledge sufficient to form a belief as to the truth of the allegations regarding the other Clerk Defendants, and puts the plaintiffs to their strict proof thereon.

40. Answering paragraph 40, admits, generally, the allegations regarding the role of Defendant Luedtke in her official capacity as City Clerk for the City of Brookfield; lacks information or knowledge sufficient to form a belief as to the truth of the allegations regarding the other Clerk Defendants, and puts the plaintiffs to their strict proof thereon.

The Witness Requirement's Effects on Plaintiffs

41. Answering paragraph 41, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, as to the identifying allegations, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon; as to the remaining allegations, denies that conduct or failure of conduct on the part of Defendant Luedtke was negligent or illegal and, further, denies that any conduct or failure of conduct on the part of Defendant Luedtke damaged the plaintiffs in any way, and denies responsibility to the plaintiffs for their alleged injuries and damages, if any.

42. Answering paragraph 42, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, as to the identifying allegations, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon; as to the remaining allegations, denies that conduct or failure of conduct on the part of Defendant Luedtke was negligent or illegal and, further, denies that any conduct or failure of conduct on the part of Defendant Luedtke damaged the plaintiffs in any way, and denies responsibility to the plaintiffs for their alleged injuries and damages, if any.

43. Answering paragraph 43, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, as to the identifying allegations, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon; as to the remaining allegations, denies that conduct or failure of conduct on the part of Defendant Luedtke was negligent or illegal and, further, denies that any conduct or failure of conduct on the part of Defendant Luedtke damaged the plaintiffs in any way, and denies responsibility to the plaintiffs for their alleged

injuries and damages, if any.

44. Answering paragraph 44, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

45. Answering paragraph 45, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, as to the identifying allegations, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon; as to the remaining allegations, denies that conduct or failure of conduct on the part of Defendant Luedtke was negligent or illegal and, further, denies that any conduct or failure of conduct on the part of Defendant Luedtke damaged the plaintiffs in any way, and denies responsibility to the plaintiffs for their alleged injuries and damages, if any.

46. Answering paragraph 46, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

47. Answering paragraph 47, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, as to the identifying allegations, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon; as to the remaining allegations, denies that conduct or failure of conduct on the part of Defendant Luedtke was negligent or illegal and, further, denies that any conduct or failure of conduct on the part of Defendant Luedtke damaged the plaintiffs in any way, and denies responsibility to the plaintiffs for their alleged injuries and damages, if any.

48. Answering paragraph 48, asserts that this paragraph contains legal conclusions to

which no response is required; to the extent that a response is required, as to the identifying allegations, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon; as to the remaining allegations, denies that conduct or failure of conduct on the part of Defendant Luedtke was negligent or illegal and, further, denies that any conduct or failure of conduct on the part of Defendant Luedtke damaged the plaintiffs in any way, and denies responsibility to the plaintiffs for their alleged injuries and damages, if any.

49. Answering paragraph 49, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, as to the identifying allegations, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon; as to the remaining allegations, denies that conduct or failure of conduct on the part of Defendant Luedtke was negligent or illegal and, further, denies that any conduct or failure of conduct on the part of Defendant Luedtke damaged the plaintiffs in any way, and denies responsibility to the plaintiffs for their alleged injuries and damages, if any.

CLAIMS FOR RELIEF

COUNT 1

Voting Rights Act § 201

52 U.S.C. § 10501; 42 U.S.C. § 1983; 28 U.S.C. §§ 2201, 2202

50. Answering paragraph 50, Defendant Luedtke realleges and incorporates, as though more fully set forth herein, the responses to paragraphs 1 through 49 of the Complaint.

51. Answering paragraph 51, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their

strict proof thereon.

52. Answering paragraph 52, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

53. Answering paragraph 53, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

54. Answering paragraph 54, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

55. Answering paragraph 55, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

56. Answering paragraph 56, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

COUNT II
Alternative Count
Civil Rights Act Materiality Provision
52 U.S.C. § 10101(a)(2)(B); 42 U.S.C. § 1983; 28 U.S.C. §§ 2201, 2202

57. Answering paragraph 57, Defendant Luedtke realleges and incorporates, as though more fully set forth herein, the responses to paragraphs 1 through 56 of the Complaint.

58. Answering paragraph 58, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

59. Answering paragraph 59, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

60. Answering paragraph 60, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

61. Answering paragraph 61, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their strict proof thereon.

62. Answering paragraph 62, asserts that this paragraph contains legal conclusions to which no response is required; to the extent that a response is required, denies information or knowledge sufficient to form a belief as to the truth of the allegations, and puts the plaintiffs to their

strict proof thereon.

AFFIRMATIVE DEFENSES

1. The Complaint fails to state a claim upon which relief may be granted as against this responding defendant.

2. The plaintiffs' claims may be barred by their failure to exhaust administrative remedies prerequisite to filing a civil action.

3. To the extent that the plaintiffs seek monetary damages or compensation against this responding defendant, this responding defendant is protected by immunity from claims, as well as limitations on actions and damages, as provided by Wisconsin statutes and by common law.

4. Plaintiffs' causes of action may be barred by the expiration of controlling statutes of limitation.

5. Defendant Luedtke, the City of Brookfield, its Common Council, employees, agents, and its elected and appointed officials' actions complied with all ordinances, statutory and common law requirements, including the instructions received from the State of Wisconsin, the elements considered, the consideration process, and the decisions rendered.

6. The plaintiffs' claims may be barred or otherwise limited by their failure to meet the terms and conditions of statutes that control the timeliness and content of notices and claims that must be afforded municipalities before any action may be pursued.

7. The plaintiffs' claims against this responding defendant may be pre-empted by the Wisconsin Constitution, state law, and administrative delegation.

8. The court lacks subject matter jurisdiction, personal jurisdiction, and does not have competency over Defendant Luedtke in her official capacity.

9. This court is the improper venue for this action.

10. This responding defendant reserves her right to amend this answer and affirmative

defenses should additional information warrant it.

WHEREFORE, the defendant, Michelle Luedtke, demands judgment dismissing the plaintiffs' complaint upon the merits, with prejudice, and with an award against the plaintiffs of all allowable costs, attorney's fees, disbursements, and other relief the court deems just.

Dated at Brookfield, Wisconsin this 27th day of October, 2023.

CITY OF BROOKFIELD

Jenna Merten, City Attorney

Attorney for Defendant, Michelle Luedtke

BY: /s/ Jenna Merten

Jenna Merten (SBN: 1051848)

City of Brookfield

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